

**Before the
Federal Communications Commission
Washington, D.C. 20554**

In the Matter of)	
)	
Upper Peninsula Communications, Inc.)	File No. EB-02-TS-428
)	
Operator of Cable Systems in:)	
)	
Mellen, Michigan)	
Camey, Michigan)	
Naubinway, Michigan)	
Portage Township, Michigan)	
Alpha, Michigan)	
Amasa, Michigan)	
Champion, Michigan)	
Detour, Michigan)	
Garden, Michigan)	
Germfask, Michigan)	
Marenisco, Michigan)	
Michigamme, Michigan)	
Nahma, Michigan)	
Phelps, Wisconsin)	
Wolverine, Michigan)	
)	
Request for Waiver of Section 11.11(a) of the)	
Commission's Rules)	

ORDER

Adopted: October 10, 2002

Released: October 16, 2002

By the Chief, Technical and Public Safety Division, Enforcement Bureau:

1. In this *Order*, we grant Upper Peninsula Communications, Inc., ("Upper Peninsula") temporary waivers of Section 11.11(a) of the Commission's Rules ("Rules") for the fifteen above-captioned cable television systems. Specifically, we grant a 12-month waiver for the Mellen, Michigan cable system and a 24-month waiver for the Camey, Michigan; Naubinway, Michigan; and Portage Township, Michigan cable systems, and a temporary, 36-month waiver for the Alpha, Michigan; Amasa, Michigan; Champion, Michigan; Detour, Michigan; Garden, Michigan; Germfask, Michigan; Marenisco, Michigan; Michigamme, Michigan; Nahma, Michigan; Phelps, Wisconsin; and Wolverine, Michigan cable systems. Section 11.11(a) requires cable systems serving fewer than 5,000 subscribers from a headend to either provide national level Emergency Alert System ("EAS") messages on all programmed channels or install EAS equipment and provide a video interrupt and audio alert on all programmed channels and EAS audio and video messages on at least one programmed channel by October 1, 2002.¹

¹ 47 C.F.R. § 11.11(a).

2. The Cable Act of 1992 added new Section 624(g) to the Communications Act of 1934 (“Act”), which requires that cable systems be capable of providing EAS alerts to their subscribers.² In 1994, the Commission adopted rules requiring cable systems to participate in EAS.³ In 1997, the Commission amended the EAS rules to provide financial relief for small cable systems.⁴ The Commission declined to exempt small cable systems from the EAS requirements, concluding that such an exemption would be inconsistent with the statutory mandate of Section 624(g).⁵ However, the Commission extended the deadline for cable systems serving fewer than 10,000 subscribers to begin complying with the EAS rules to October 1, 2002, and provided cable systems serving fewer than 5,000 subscribers the option of either providing national level EAS messages on all programmed channels or installing EAS equipment and providing a video interrupt and audio alert on all programmed channels and EAS audio and video messages on at least one programmed channel.⁶ In addition, the Commission stated that it would grant waivers of the EAS rules to small cable systems on a case-by-case basis upon a showing of financial hardship.⁷ The Commission indicated that waiver requests must contain at least the following information: (1) justification for the waiver, with reference to the particular rule sections for which a waiver is sought; (2) information about the financial status of the requesting entity, such as a balance sheet and income statement for the two previous years (audited, if possible); (3) the number of other entities that serve the requesting entity’s coverage area and that have or are expected to install EAS equipment; and (4) the likelihood (such as proximity or frequency) of hazardous risks to the requesting entity’s audience.⁸

3. Upper Peninsula filed a request for temporary waivers of Section 11.11(a) for the fifteen captioned cable systems on August 20, 2002. In support of its waiver requests, Upper Peninsula states that these fifteen small, rural cable systems serve between 23 and 391 subscribers. The largest of the fifteen systems, serves just 391 subscribers. Over half of the systems serve fewer than 100 subscribers each. Based on price quotes provided by EAS equipment manufacturers, Upper Peninsula estimates that it would cost approximately \$10,000 to install EAS equipment at each of these systems for a total cost of \$150,000. Upper Peninsula asserts that this cost will impose a substantial financial hardship on it and provides its financial statements for 1999 and 2000 in support of this assertion. In addition, Upper

² Cable Television Consumer Protection and Competition Act of 1992, Pub. L. No. 102-385, § 16(b), 106 Stat. 1460, 1490 (1992). Section 624(g) provides that “each cable operator shall comply with such standards as the Commission shall prescribe to ensure that viewers of video programming on cable systems are afforded the same emergency information as is afforded by the emergency broadcasting system pursuant to Commission regulations” 47 U.S.C. § 544(g).

³ *Amendment of Part 73, Subpart G, of the Commission’s Rules Regarding the Emergency Broadcast System, Report and Order and Further Notice of Proposed Rule Making*, FO Docket Nos. 91-171/91-301, 10 FCC Rcd 1786 (1994) (“First Report and Order”), reconsideration granted in part, denied in part, 10 FCC Rcd 11494 (1995).

⁴ *Amendment of Part 73, Subpart G, of the Commission’s Rules Regarding the Emergency Broadcast System, Second Report and Order*, FO Docket Nos. 91-171/91-301, 12 FCC Rcd 15503 (1997) (“Second Report and Order”).

⁵ *Id.* at 15512-13.

⁶ *Id.* at 15516-15518.

⁷ *Id.* at 15513.

⁸ *Id.* at 15513, n. 59.

Peninsula submits that its subscribers will continue to have ready access to national EAS information from other sources, including its cable systems. In this regard, Upper Peninsula notes that its subscribers currently have access to national EAS messages on at least forty percent of all programmed channels. Upper Peninsula also asserts that its subscribers will have access to EAS information through over-the-air reception of broadcast television and radio stations.

4. Based upon our review of the financial data and other information submitted by Upper Peninsula, we conclude that a temporary 12-month waiver of Section 11.11(a) for the Mellen, Michigan cable system, and a temporary, 24-month waiver of Section 11.11(a) for the Camey, Michigan; Naubinway, Michigan and Portage Township, Michigan cable systems, and a temporary, 36 month waiver of Section 11.11(a) for each of the other eleven captioned cable systems are warranted⁹. In particular, we find that the \$150,000 cost of EAS equipment for these small cable systems could impose a financial hardship on Upper Peninsula.

5. We note that the Commission recently amended the EAS rules to permit cable systems serving fewer than 5,000 subscribers to install FCC-certified decoder-only units, rather than both encoders and decoders, if such a device becomes available.¹⁰ Based on comments from equipment manufacturers, we anticipate that such a decoder-only system could result in significant cost savings to small cable systems.¹¹

6. Accordingly, **IT IS ORDERED** that, pursuant to Sections 0.111, 0.204(b) and 0.311 of the Rules,¹² Upper Peninsula Communications, Inc. **IS GRANTED** a waiver of Section 11.11(a) of the Rules until October 1, 2003 for the cable television system in Mellen, Michigan and **IS GRANTED** a waiver of Section 11.11(a) of the Rules until October 1, 2004 for the cable television systems in Camey, Michigan; Naubinway, Michigan, and Portage Township, Michigan and **IS GRANTED** a waiver of Section 11.11(a) of the Rules until October 1, 2005 for the cable television systems in Alpha, Michigan; Amasa, Michigan; Champion, Michigan; Detour, Michigan; Garden, Michigan; Germfask, Michigan; Marenisco, Michigan; Michigamme, Michigan; Nahma, Michigan; Phelps, Wisconsin and Wolverine, Michigan.

7. **IT IS FURTHER ORDERED** that Upper Peninsula Communications, Inc., place a copy of this waiver in its system files.

⁹ The 12-month waiver will extend from October 1, 2002, until October 1, 2003, and the 24-month waiver will extend from October 1, 2002 until October 1, 2004, and the 36-month waiver will extend from October 1, 2002, until October 1, 2005. Additionally, we clarify that the waivers we are granting also encompass the EAS testing and monitoring requirements.

¹⁰ *Amendment of Part 11 of the Commission's Rules Regarding the Emergency Alert System*, EB Docket 01-66, FCC 02-64 at ¶ 71 (released February 26, 2002).

¹¹ One manufacturer estimated that an EAS decoder-only system can reduce the cost by 64% over what a cable operator would spend for an encoder/decoder unit. *Id.* at ¶ 70.

¹² 47 C.F.R. §§ 0.111, 0.204(b) and 0.311.

8. **IT IS FURTHER ORDERED** that a copy of this *Order* shall be sent by Certified Mail Return Receipt Requested to counsel for Upper Peninsula Communications, Inc., Christopher C. Cinnamon, Esq., Cinnamon Mueller 307 North Michigan Avenue, Suite 1020, Chicago, Illinois 60601.

FEDERAL COMMUNICATIONS COMMISSION

Joseph P. Casey
Chief, Technical and Public Safety Division
Enforcement Bureau