



Federal Communications Commission  
Enforcement Bureau  
Investigations and Hearings Division  
445 12<sup>th</sup> Street, S.W., Suite 3-B443  
Washington, D.C. 20554

December 23, 2003

**DA 03-4088**

**VIA CERTIFIED MAIL  
RETURN RECEIPT REQUESTED**

Mr. John Angelides  
Chief Executive Officer  
Connect2 Internet Networks, Inc.  
26 Bay Street  
Staten Island, NY 10301

**Re: Notice of Debarment, File No. EB-03-IHD-0376.**

Dear Mr. Angelides:

Pursuant to section 54.521 of the rules of the Federal Communications Commission (the "Commission"), by this Notice of Debarment you are hereby debarred from the schools and libraries universal service support mechanism for a period of three years.<sup>1</sup>

On August 21, 2003, the Enforcement Bureau (the "Bureau") sent you a Notice of Suspension and Proposed Debarment (the "Notice of Suspension").<sup>2</sup> That Notice of Suspension was published in the Federal Register on October 2, 2003.<sup>3</sup> The Notice of Suspension suspended you from the schools and libraries universal service support mechanism<sup>4</sup> and described the basis for your proposed debarment,<sup>5</sup> the applicable debarment procedures,<sup>6</sup> and the effect of debarment.<sup>7</sup>

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<sup>1</sup> See 47 C.F.R. §§ 0.111(a)(14), 54.521.

<sup>2</sup> Letter from Maureen F. Del Duca, Chief, Investigations and Hearings Division, Enforcement Bureau, Federal Communications Commission, to John Angelides, Notice of Suspension and Proposed Debarment, 18 FCC Rcd 16672 (2003) (Attachment 1).

<sup>3</sup> 68 Fed.Reg. 56837 (Oct. 2, 2003).

<sup>4</sup> See Notice of Suspension, 18 FCC Rcd at 16672-73 (imposing suspension pending the Bureau's final debarment determination).

<sup>5</sup> See *id.*, 18 FCC Rcd at 16673 (describing the basis for your proposed debarment).

<sup>6</sup> See *id.*, 18 FCC Rcd at 16674 (describing procedures to contest proposed debarment).

<sup>7</sup> See *id.*, 18 FCC Rcd at 16674 (describing effect of proposed debarment).

Pursuant to the Commission's rules, any opposition to your suspension or its scope or to your proposed debarment or its scope had to be filed with the Commission no later than thirty (30) calendar days from your receipt of the Notice of Suspension or publication of the Notice of Suspension in the Federal Register, whichever came first.<sup>8</sup> On or about September 22, 2003, the Bureau granted your request to extend the time to contest issues raised in the Notice of Suspension until October 14, 2003.<sup>9</sup> The Bureau received your response on that date.<sup>10</sup> Your Response explicitly states that you do not challenge your debarment.<sup>11</sup> The Response merely "emphasizes" that this proceeding is directed "only against Mr. Angelides."<sup>12</sup> The Bureau notes that the Notice of Suspension and the Notice of Debarment are addressed to and applicable to you, Mr. Angelides, individually, and not to any other person or entity. Such limitation does not bar the Commission from taking additional enforcement action, subject to its rules, against such other persons or entities.

As discussed in the Notice of Suspension, on May 22, 2003, you pled guilty to charges of falsely representing to schools that they could participate in the E-Rate program at no cost, falsely representing to fund administrators and Government investigators that the schools would pay or had paid their unsubsidized share, falsifying documents, and attempting to persuade school administrators not to reveal evidence to Government investigators in order to conceal the scheme.<sup>13</sup> Such conduct constitutes the basis for your debarment, and your conviction falls within the categories of causes for debarment under section 54.521(c) of the Commission's rules.<sup>14</sup> For the foregoing reasons, you are hereby debarred for a period of three years from the debarment date, i.e., the earlier date of your receipt of this Notice of Debarment or its publication in the Federal Register.<sup>15</sup> Debarment excludes you, for the debarment period, from activities "associated with or related to the schools and libraries support mechanism," including "the receipt of funds or discounted services through the schools and libraries support mechanism, or

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<sup>8</sup> See 47 C.F.R. § 54.521(e)(3) and (4).

<sup>9</sup> Letter from Karen H. Broomberg, Cohen & Gresser LLP, to Diana Lee, Investigations and Hearings Division, Enforcement Bureau, Federal Communications Commission, dated Sep. 22, 2003.

<sup>10</sup> Letter from Mark S. Cohen, Cohen & Gresser LLP, to Diana Lee, Investigations and Hearings Division, Enforcement Bureau, Federal Communications Commission, dated Oct. 14, 2003 (the "Response").

<sup>11</sup> Response at 1 (stating, "Mr. Angelides does not challenge his individual debarment.").

<sup>12</sup> *Id.*

<sup>13</sup> Notice of Suspension, 18 FCC Rcd at 16673.

<sup>14</sup> Notice of Suspension, 18 FCC Rcd at 16674; 47 C.F.R. § 54.521(c).

<sup>15</sup> See Notice of Suspension, 18 FCC Rcd at 16674.

John Angelides  
Connect2 Internet Networks, Inc.  
December 23, 2003  
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consulting with, assisting, or advising applicants or service providers regarding the schools and libraries support mechanism.”<sup>16</sup>

Sincerely yours,

William H. Davenport  
Deputy Chief  
Investigations and Hearings Division  
Enforcement Bureau

cc: Mark S. Cohen, Cohen & Gressler, LLP (Via E-mail and United States Mail)  
Kristy Carroll, USAC (Via E-mail)

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<sup>16</sup> See 47 C.F.R. §§ 54.521(a)(1), 54.521(a)(5), 54.521(d); Notice of Suspension, 18 FCC Rcd at 16674.

Attachment 1



Federal Communications Commission  
Washington, D.C. 20554

August 21, 2003

DA 03-2707

VIA CERTIFIED MAIL  
RETURN RECEIPT REQUESTED

Mr. John Angelides  
Chief Executive Officer  
Connect2 Internet Networks, Inc.  
26 Bay Street  
Staten Island, NY 10301

**Re: Notice of Suspension and of Proposed Debarment, File No. EB-03-IHD-0376.**

Dear Mr. Angelides:

The Federal Communications Commission (“FCC” or “Commission”) has received notice of your May 22, 2003 conviction under 18 U.S.C. § 371 for conspiracy to commit an offense against or to defraud the United States. Specifically, you were convicted of conspiracy to violate the following laws of the United States: (1) 18 U.S.C. § 287 (false, fictitious, and fraudulent claims); (2) 18 U.S.C. § 1001 (false statements and entries generally); and (3) 18 U.S.C. § 1343 (fraud by wire, radio, or television).<sup>17</sup> Consequently, pursuant to 47 C.F.R. § 54.521, this letter constitutes official notice of your suspension from the schools and libraries universal service support mechanism. In addition, the Enforcement Bureau (“Bureau”) hereby notifies you that we are commencing debarment proceedings against you.<sup>18</sup>

**I. Notice of Suspension**

Pursuant to section 54.521(a)(4) of the Commission’s rules,<sup>19</sup> your conviction requires the Bureau to suspend you from participating in any activities associated with or related to the

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<sup>17</sup> Any further reference in this letter to “your conviction” refers to your May 22, 2003 guilty plea and conviction on this count based on your fraudulent scheme to obtain schools and libraries E-Rate program funds. *See United States v. Angelides*, Docket No. 1:03cr635, Felony Information (S.D.N.Y. filed May 20, 2003) (“*Angelides Felony Information*”).

<sup>18</sup> 47 C.F.R. § 54.521; 47 C.F.R. § 0.111(a)(14) (delegating to the Enforcement Bureau authority to resolve universal service suspension and debarment proceedings pursuant to 47 C.F.R. § 54.521).

<sup>19</sup> 47 C.F.R. § 54.521(a)(4). *See Schools and Libraries Universal Service Support Mechanism*, Second Report and Order and Further Notice of Proposed Rulemaking, 18 FCC Rcd 9202, 9225-9227, ¶¶ 67-74 (2003) (“*Second Report and Order*”).

schools and libraries fund mechanism, including the receipt of funds or discounted services through the schools and libraries fund mechanism, or consulting with, assisting, or advising applicants or service providers regarding the schools and libraries support mechanism.<sup>20</sup> Your suspension becomes effective upon the earlier of your receipt of this letter or publication of notice in the Federal Register.<sup>21</sup>

Suspension is immediate pending the Bureau's final debarment determination. You may contest this suspension or the scope of this suspension by filing arguments in opposition to the suspension, with any relevant documentation. Your request must be received within 30 days after you receive this letter or after notice is published in the Federal Register, whichever comes first.<sup>22</sup> Such requests, however, will not ordinarily be granted.<sup>23</sup> The Bureau may reverse or limit the scope of suspension only upon a finding of extraordinary circumstances.<sup>24</sup> Absent extraordinary circumstances, the Bureau will decide any request for reversal or modification of suspension within 90 days of its receipt of such request.<sup>25</sup>

## **II. Notice of Proposed Debarment**

### **A. Reasons for and Cause of Debarment**

The Commission's rules establish procedures to prevent persons who have "defrauded the government or engaged in similar acts through activities associated with or related to the schools and libraries support mechanism" from receiving the benefits associated with that program.<sup>26</sup> On May 22, 2003, you admitted, among other things, to selling eligible services to certain participating schools through your company Connect2, imposing 100 percent of the cost on the E-Rate program. You admitted to each of the following acts: (1) falsely representing to the schools that they could participate in the program at no cost to them; (2) falsely representing to fund administrators and Government investigators that the schools would pay or had paid their unsubsidized share; and (3) falsifying documents, as well as attempting to persuade school administrators not to reveal evidence to Government investigators, in order to conceal the scheme.<sup>27</sup> These actions constitute the conduct or transactions upon which this debarment proceeding is based.<sup>28</sup>

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<sup>20</sup> *Second Report and Order*, 18 FCC Rcd at 9225, ¶ 67; 47 U.S.C. § 254; 47 C.F.R §§ 54.502-54.503; 47 C.F.R. § 54.521(a)(4).

<sup>21</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 69; 47 C.F.R. § 54.521(e)(1).

<sup>22</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70; 47 C.F.R. § 54.521(e)(4).

<sup>23</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70.

<sup>24</sup> 47 C.F.R. § 54.521(f).

<sup>25</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70; 47 C.F.R. §§ 54.521(e)(5), 54.521(f).

<sup>26</sup> *Second Report and Order*, 18 FCC Rcd at 9225, ¶ 66.

<sup>27</sup> *See Angelides Felony Information* at 3-11.

<sup>28</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70; 47 C.F.R. § 54.521(e)(2)(i).

Moreover, your conviction on the basis of these acts falls within the categories of causes for debarment defined in section 54.521(c) of the Commission's rules.<sup>29</sup> Therefore, pursuant to section 54.521(a)(4) of the Commission's rules, your conviction requires the Bureau to commence debarment proceedings against you.

## **B. Debarment Procedures**

You may contest debarment or the scope of the proposed debarment by filing arguments and any relevant documentation within 30 calendar days of the earlier of the receipt of this letter or of publication in the Federal Register.<sup>30</sup> Absent extraordinary circumstances, the Bureau will debar you.<sup>31</sup> Within 90 days of receipt of any opposition to your suspension and proposed debarment, the Bureau, in the absence of extraordinary circumstances, will provide you with notice of its decision to debar.<sup>32</sup> If the Bureau decides to debar you, its decision will become effective upon the earlier of your receipt of a debarment notice or the publication of its decision in the Federal Register.<sup>33</sup>

## **C. Effect of Debarment**

If and when your debarment becomes effective, you will be prohibited from participating in activities associated with or related to the schools and libraries support mechanism for at least three years from the date of debarment.<sup>34</sup> The Bureau may, if necessary to protect the public interest, extend the debarment period.<sup>35</sup>

Please direct any responses to the following address:

Diana Lee  
Federal Communications Commission

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<sup>29</sup> "Causes for suspension and debarment are the conviction of or civil judgment for attempt or commission of criminal fraud, theft, embezzlement, forgery, bribery, falsification or destruction of records, making false statements, receiving stolen property, making false claims, obstruction of justice and other fraud or criminal offense arising out of activities associated with or related to the schools and libraries support mechanism." 47 C.F.R. § 54.521(c). Such activities "include the receipt of funds or discounted services through the schools and libraries support mechanism, or consulting with, assisting, or advising applicants or service providers regarding schools and libraries support mechanism described in this section ([47 C.F. R.] § 54.500 *et seq.*)." 47 C.F.R. § 54.521(a)(1).

<sup>30</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70; 47 C.F.R. §§ 54.521(e)(2)(i), 54.521(e)(3).

<sup>31</sup> *Second Report and Order*, 18 FCC Rcd at 9227, ¶ 74.

<sup>32</sup> *Second Report and Order*, 18 FCC Rcd at 9226, ¶ 70; 47 C.F.R. § 54.521(e)(5).

<sup>33</sup> *Id.* The Commission may reverse a debarment, or may limit the scope or period of debarment upon a finding of extraordinary circumstances, following the filing of a petition by you or an interested party or upon motion by the Commission. 47 C.F.R. § 54.521(f).

<sup>34</sup> *Second Report and Order*, 18 FCC Rcd at 9225, ¶ 67; 47 C.F.R. §§ 54.521(d), 54.521(g).

<sup>35</sup> *Id.*

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Enforcement Bureau  
Investigations and Hearings Division  
Room 6-C326  
445 12<sup>th</sup> Street, S.W.  
Washington, D.C. 20554

If you submit your response via hand-delivery or non-United States Postal Service delivery (e.g., Federal Express, DHL, etc.), please send your response to Ms. Lee at the following address:

Federal Communications Commission  
9300 East Hampton Drive  
Capitol Heights, MD 20743

If you have any questions, please contact Ms. Lee via mail, by telephone at (202) 418-1420 or by e-mail at [diana.lee@fcc.gov](mailto:diana.lee@fcc.gov). If Ms. Lee is unavailable, you may contact William Davenport by telephone at (202) 418-1420 and by e-mail at [william.davenport@fcc.gov](mailto:william.davenport@fcc.gov).

Sincerely yours,

Maureen F. Del Duca  
Chief  
Investigations and Hearings Division  
Enforcement Bureau

cc: Mark S. Cohen, Cohen & Gressler, LLP  
Kristy Carroll, USAC