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DA 13-1842

Released: August 29, 2013

APPLICATIONS OF AT&T INC., LEAP WIRELESS INTERNATIONAL, INC., CRICKET LICENSE COMPANY, LLC, AND LEAP LICENSECO, INC. FOR CONSENT TO TRANSFER CONTROL AND ASSIGN LICENSES AND AUTHORIZATIONS

NUMBERING RESOURCE UTILIZATION AND FORECAST REPORTS AND LOCAL NUMBER PORTABILITY REPORTS TO BE PLACED INTO THE RECORD, SUBJECT TO PROTECTIVE ORDER

> WT Docket No. 13-193 CC Docket No. 99-200

AT&T, Inc. ("AT&T"), Leap Wireless International, Inc. ("Leap"), Cricket License Company, LLC ("Cricket"), and Leap Licenseco Inc. ("Leap Licenseco" and, together with AT&T, Leap, and Cricket, the "Applicants") have filed applications (collectively, the "Applications") pursuant to Sections 214 and 310(d) of the Communications Act of 1934, as amended, seeking Commission consent to the transfer of control of Advanced Wireless Services ("AWS-1"), Personal Communications Service ("PCS"), and Common Carrier Fixed Point to Point microwave licenses, as well as international 214 authorizations, held by Cricket and other wholly-owned and controlled subsidiaries of Leap. The proposed transaction involves spectrum licenses in 356 Cellular Market Areas ("CMAs") nationwide. On August 27, 2013, the Commission accepted the Applications for filing and established a pleading cycle for the proposed transaction.

In connection with the Commission's review of the proposed transaction, the Commission intends to examine information contained in the biannual Numbering Resource Utilization and Forecast ("NRUF") reports filed by wireless telecommunications carriers, active carrier-specific local number portability ("LNP") data related to wireless telecommunications carriers, and further disaggregated monthly carrier-specific local number portability data ("Carrier-to-Carrier LNP Data") related to wireless telecommunications carriers. These data may assist the Commission in assessing the competitive effects

¹ 47 U.S.C. §§ 214, 310(d).

² See Application of AT&T Inc. and Cricket License Company, LLC. for Consent to Transfer Control of Licenses and Authorizations, ULS File No. 0005860676 (*lead application*), App. A (filed Aug. 1, 2013; amended Aug. XX, 2013).

³ AT&T Inc., Leap Wireless International, Inc., Cricket License Company, LLC, and Leap Licenseco, Inc. Seek Consent to the Transfer of Control of AWS-1 Licenses, PCS Licenses and Common Carrier Fixed Point to Point Microwave Licenses, and International 214 Authorizations, and the Assignment of One 700 MHz License, WT Docket No. 13-193, *Public Notice*, DA 13-1831 (WTB rel. Aug. 28, 2013).

⁴ See 47 C.F.R. §§ 1.907, 52.5.

of the transaction. Accordingly, subject to the provisions of a protective order ("NRUF Protective Order") being adopted this day, the Commission intends to place into the record in this proceeding:

- NRUF reports for all wireless telecommunications carriers concerning data as of June 30, 2010, December 31, 2010, June 30, 2011, December 31, 2011, June 30, 2012, December 31, 2012, and June 30, 2013 (when available).
- Wireless-to-wireless LNP data for all wireless telecommunications carriers from the June 30, 2010, December 31, 2010, June 30, 2011, December 2011, June 30, 2012, December 31, 2012, and June 30, 2013 (when available) LNP databases that the Commission receives from the LNP Administrator, NeuStar, Inc. This LNP data shows the total number of ports in and ports out per carrier.
- Wireless-to-wireless Carrier-to-Carrier LNP Data for all wireless telecommunications carriers, on a
 monthly basis, from the June 2010 to June 2013 LNP databases (and any updates that may become
 available during the pendency of the Commission's review of the Applications) that the
 Commission receives from the LNP Administrator, NeuStar, Inc. This LNP data shows, on a
 monthly basis, the specific number of ports from each wireless carrier to another carrier in each
 area

Section 251 of the Communications Act grants the Commission jurisdiction over the North American Numbering Plan ("NANP") and related telephone numbering issues.⁶ To monitor better the way numbering resources are used within the NANP and allocate NANP resources efficiently, the Commission requires telecommunications carriers to provide the Commission with a utilization report of their current inventory of telephone numbers and a five-year forecast of their numbering resource requirements.⁷ LNP data are collected by the LNP Administrator and provided to the Commission.

The Commission has recognized that disaggregated, carrier-specific forecast and utilization data should be treated as confidential and should be exempt from public disclosure under 5 U.S.C. § 552(b)(4).8 The NRUF and LNP reports will be placed into the record subject to the provisions of the NRUF Protective Order. As such, the NRUF and LNP data will not be available to the public except pursuant to the terms of the NRUF Protective Order, as outlined below.

Persons seeking to review the NRUF or LNP data may do so only for purposes of participating in this proceeding. Pursuant to the NRUF Protective Order, outside persons participating or intending to participate in the proceeding who are not involved in competitive decision-making activities and who have signed the Acknowledgment of Confidentiality attached to the NRUF Protective Order may review the NRUF and LNP data. We emphasize that persons seeking to review the NRUF or LNP data must have adequate protections in place to prevent improper use or disclosure of the information.

Affected parties have until <u>September 6, 2013</u> to oppose disclosure of their NRUF and LNP data. In addition, affected parties will have five business days after the filing of an Acknowledgment of

⁵ See Applications of Cricket License Company, LLC, et al., Leap Wireless International, Inc., and AT&T Inc. for Consent To Transfer Control of Authorizations; Application of Cricket License Company, LLC and Leap Licenseco Inc. for Consent to Assignment of Authorization, WT Docket No. 13-193, NRUF/LNP Protective Order, DA 13-1840 (WTB rel. Aug. 29, 2013).

⁶ 47 U.S.C. § 251.

⁷ 47 C.F.R. § 52.15(f). *See* Numbering Resource Optimization, CC Docket No. 99-200, *Report and Order and Further Notice of Proposed Rule Making*, 15 FCC Rcd 7574, 7578-7579 ¶ 5 (2000).

⁸ Id. at 7607 ¶ 78.

Confidentiality to object to the release of the data to a particular person who requests permission to review it.

If the Commission receives no opposition from affected parties by September 6, 2013, the Commission will place the NRUF, LNP, and Carrier-to-Carrier LNP data into the record subject to the safeguards contained in the NRUF Protective Order. If disclosure is opposed, the procedures set forth in 47 C.F.R. § 0.461(i) shall apply. All filings should refer to WT Docket No. 13-193.

Under the Commission's current procedures for the submission of filings and other documents, submissions in this matter may be filed electronically (i.e., through ECFS) or by hand delivery to the Commission.

- If filed by ECFS, comments shall be sent as an electronic file via the Internet to http://www.fcc.gov/e-file/ecfs.html. In completing the transmittal screen, commenters should include their full name, U.S. Postal Service mailing address, and the applicable docket number. Parties may also submit an electronic comment by Internet e-mail.
- If filed by paper, the original and four copies of each filing must be filed by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All hand-delivered or messenger-delivered paper filings for the Commission's Secretary must be delivered to FCC Headquarters at 445 12th Street, S.W., Room TW-A325, Washington, D.C. 20554. The filing hours at this location are 8:00 a.m. to 7:00 p.m. All hand deliveries must be held together with rubber bands or fasteners. Any envelopes must be disposed of before entering the building. Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9300 East Hampton Drive, Capitol Heights, MD 20743. U.S. Postal Service first-class, Express, and Priority mail should be addressed to 445 12th Street, S.W., Washington, D.C. 20554. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission. One copy of each pleading must be delivered electronically, by e-mail or facsimile, or if delivered as paper copy, by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail (according to the procedures set forth above for paper filings), to: (1) the Commission's duplicating contractor, Best Copy and Printing, Inc., at FCC@BCPIWEB.COM or (202) 488-5563 (facsimile); (2) John Schauble, Broadband Division, WTB, at john.schauble@fcc.gov or (202) 418-7247 (facsimile); (3) Linda Ray, Broadband Division, WTB, at linda.ray@fcc.gov or (202) 418-7247 (facsimile); (4) Kathy Harris, Mobility Division, WTB, at kathy harris@fcc.gov or (202) 418-7447 (facsimile); (5) Kate Matraves, Spectrum and Competition Policy Division, WTB, at catherine.matraves@fcc.gov or (202) 418-7447 (facsimile); (6) David Krech, Policy Division, International Bureau, at david.krech@fcc.gov or (202) 418-2824 (facsimile); and (7) Jim Bird, Office of General Counsel, at TransactionTeam@fcc.gov or (202) 418-1234 (facsimile). Any submission that is emailed to Best Copy and Printing, John Schauble, Linda Ray, Kathy Harris, Kate Matraves, David Krech, and Jim Bird should include in the subject line of the e-mail: (1) WT Docket No. 13-193; (2) the name of the submitting party; and (3) a brief description or title identifying the type of document being submitted (e.g., WT Docket No. 13-193, [name of submitting party], Objection to Inclusion of NRUF Data into the Record).

This action is taken pursuant to sections 4(i) and 310(d) of the Communications Act, 47 U.S.C. §§ 154(i), 310(d), section 4 of the Freedom of Information Act, 5 U.S.C. § 552(b)(4), and authority delegated under section 0.331 of the Commission's rules, 47 C.F.R. § 0.331, and is effective upon its adoption.

For further information, contact John Schauble, Broadband Division, Wireless Telecommunications Bureau, at (202) 418-0797, or Kathy Harris, Mobility Division, Wireless Telecommunications Bureau, at (202) 418-0609.

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