Washington, D.C. – The Consumer and Governmental Affairs Bureau (CGB) of the Federal Communications Commission (Commission) has selected the Helen Keller National Center for Deaf-Blind Youth and Adults (HKNC) for certification to participate in the National Deaf-Blind Equipment Distribution Program (NDBEDP) for the state of Iowa, effective August 1, 2014.

The NDBEDP is a program mandated by Section 105 of the Twenty-First Century Communications and Video Accessibility Act (CVAA) that provides funding of up to $10 million annually for the distribution of communications equipment to low-income individuals who are deaf-blind. On April 4, 2011, the Commission adopted the NDBEDP Pilot Program Order, establishing the framework for a pilot program to fulfill this CVAA mandate. In that Order, the Commission determined that it would certify one entity per state as eligible to receive support for the local distribution of equipment to low-income individuals who are deaf-blind. Each certified entity has primary oversight and responsibility for compliance with program requirements for its state, but certified entities may fulfill their responsibilities either directly or through collaboration, partnership, or contract with other individuals or entities in-state or out-of-state, including other NDBEDP certified programs. Participation in the NDBEDP also entails the provision of related services, including local outreach, individual assessments and training, as well as equipment installation and maintenance, that may be needed to effectively provide a person who is deaf-blind with the equipment that he or she needs to access the communications services covered by the CVAA.


3 Id., 26 FCC Rcd at 5646, ¶ 12.


5 Id., 26 FCC Rcd at 5667-5676, ¶¶ 63-79. The NDBEDP pilot program will cover the reasonable costs of such related services. See 47 C.F.R. § 64.610(f)(2).
The Commission launched the NDBEDP on July 1, 2012. On July 2, 2012, the Commission announced that it had selected one entity for each of the 50 states, the District of Columbia, Puerto Rico, and the Virgin Islands to participate in the NDBEDP. The Commission selected the Iowa Utilities Board as the certified program for the state of Iowa.

On June 23, 2014, the Iowa Utilities Board notified the Commission that it would not continue participating in the NDBEDP and that it would relinquish its certification effective July 1, 2014. On July 3, 2014, the Bureau invited applications for certification to participate in the NDBEDP for the state of Iowa. In response, the Bureau received one application from HKNC. In accordance with the NDBEDP Pilot Program Order, the Bureau reviewed HKNC’s application for its ability to meet the following qualifications, either directly or in coordination with other programs or entities:

- expertise in the field of deaf-blindness, including familiarity with the culture and etiquette of people who are deaf-blind, to ensure that equipment distribution and the provision of related services occurs in a manner that is relevant and useful to consumers who are deaf-blind;
- ability to communicate effectively with people who are deaf-blind (for training and other purposes), by among other things, using sign language, providing materials in Braille, ensuring that information made available online is accessible, and using other assistive technologies and methods to achieve effective communication;
- staffing and facilities sufficient to administer the program, including the ability to distribute equipment and provide related services to eligible individuals throughout the state, including those in remote areas;
- experience with the distribution of specialized customer premises equipment, especially to people who are deaf-blind;
- experience in training users on how to use the equipment and how to set up the equipment for its effective use; and
- familiarity with the telecommunications, Internet access, and advanced communications services that will be used with the distributed equipment.

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8 Id.

9 Letter from Elizabeth S. Jacobs, Chair, Iowa Utilities Board, to Jacqueline Ellington, Attorney Advisor, Disability Rights Office, Consumer and Governmental Affairs Bureau, FCC (June 23, 2014) (HKNC Application).


11 See Letter from Susan Ruzenski, HKNC Acting Executive Director, submitting application for NDBEDP certification to NDBEDP Administrator, Disability Rights Office, Consumer and Governmental Affairs Bureau (July 18, 2014).

12 See 47 C.F.R. § 64.610(b)(3).
The Bureau has determined that HKNC meets the Commission’s qualifications for certification to operate the NDBEDP program in Iowa. HKNC has operated the NDBEDP program in New York since July 1, 2012. In addition, in partnership with the Perkins School for the Blind, HKNC has assisted in operating NDBEDP programs in at least 12 other states since July 1, 2012, in Nevada since July 1, 2013, and in Mississippi since January 1, 2014. In this and other aspects of its programs, HKNC has demonstrated extensive experience in providing accessible services in a manner that shows cultural awareness of the deaf-blind community and considerable expertise in communications technology used by individuals who are deaf-blind. As the NDBEDP certified program for Iowa, HKNC will work in partnership with local agencies to meet the needs of the deaf-blind population throughout Iowa. In addition, the HKNC application included letters of support from two organizations that provide related services to individuals with disabilities and their families in Iowa and will work collaboratively with HKNC to fulfill NDBEDP requirements.

Accordingly, the Bureau has selected HKNC for certification to participate in the NDBEDP for the state of Iowa. Certification for HKNC will continue for the duration of the NDBEDP pilot program, subject to HKNC’s compliance with the Commission’s program requirements.

ACCESSIBLE FORMATS: To request materials in accessible formats for people with disabilities (Braille, large print, electronic files, audio format), send an e-mail to fcc504@fcc.gov or call the Consumer and Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (TTY).

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14 Id.


17 See HKNC Application at 2.

18 See HKNC Application at 3-4.

19 See, e.g., Letter from Richard Sorey, Director, Iowa Department for the Blind, to Sue Ruzenski, HKNC Acting Executive Director (July 17, 2014); Letter from J.C. Dollar, Chief Executive Officer, Midland Empire Resource for Independent Living, to Jackie Ellington, Consumer and Governmental Affairs Bureau, Disability Rights Office, Federal Communications Commission (undated).
