Before the

Federal Communications Commission

**Washington, D.C. 20554**

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| In the Matter of  Birch Communications  Complaints Regarding  Unauthorized Change of  Subscribers’ Telecommunications Carrier | **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)**  **)** | Complaint Nos. 1783212  1814253  1831324  1858731  1994982  2252231  2265852  2288891  2340098  2373601  2415426  2429846  2436968  2440040  2448643  2547669  2594345 |

**ORDER**

**Adopted: April 15, 2019 Released: April 15, 2019**

By the Deputy Chief, Consumer Policy Division, Consumer and Governmental Affairs Bureau:

1. In this Order, we consider the complaints[[1]](#footnote-3) alleging that Birch Communications (Birch) changed Complainants’ telecommunications service providers without obtaining authorization and verification from Complainants in violation of the Commission’s rules.[[2]](#footnote-4) We conclude that Birch has responded fully to the Complainants’ complaints and has taken action to resolve the complaints.
2. Section 258 of the Communications Act of 1934 (the Act), as amended, prohibits the practice of “slamming,” the submission or execution of an unauthorized change in a subscriber’s selection of a provider of telephone exchange service or telephone toll service.[[3]](#footnote-5) The Commission’s implementing rules require, among other things, that a carrier receive individual subscriber consent before a carrier change may occur.[[4]](#footnote-6) Specifically, a carrier must: (1) obtain the subscriber’s written or electronically signed authorization in a format that meets the requirements of Section 64.1130; (2) obtain confirmation from the subscriber via a toll-free number provided exclusively for the purpose of confirming orders electronically; or (3) utilize an appropriately qualified independent third party to verify the subscriber's order.[[5]](#footnote-7) The Commission also has adopted rules to limit the liability of subscribers when a carrier change occurs, and to require carriers involved in slamming practices to compensate subscribers whose carriers were changed without authorization.[[6]](#footnote-8)
3. We received Complainants’ complaints alleging that Birch had changed Complainants’ telecommunications service providers without Complainants’ authorization.[[7]](#footnote-9) Pursuant to Sections 1.719 and 64.1150 of our rules, we notified Birch of the complaints.[[8]](#footnote-10) Based on the information provided by Birch, it appears that Birch has fully absolved Complainants of all charges assessed by Birch in a manner consistent with the Commission’s liability rules.[[9]](#footnote-11) We therefore find that the complaints referenced herein have been resolved.
4. Accordingly, IT IS ORDERED that, pursuant to Section 258 of the Communications Act of 1934, as amended, 47 U.S.C. § 258, and Sections 0.141, 0.361 and 1.719 of the Commission’s rules, 47 CFR §§ 0.141, 0.361, 1.719, the complaints filed against Birch Communications, ARE RESOLVED.
5. IT IS FURTHER ORDERED that this Order is effective upon release.



**APPENDIX**

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| COMPLAINT NUMBER | DATE OF COMPLAINT | DATE OF RESPONSE |
| 1783212  1814253  1831324  1858731  1994982  2252231  2265852  2288891  2340098  2373601  2415426  2429846  2436968  2440040  2448643  2547669  2594345 | July 17, 2017  July 31, 2017  August 7, 2017  August 17, 2017  October 19, 2017  February 21, 2018  February 26, 2018  March 8, 2018  March 30, 2018  April 12, 2018  April 30, 2018  May 7, 2018  May 9, 2018  May 10, 2018  May 14, 2018  June 6, 2018  June 26, 2018 | September 4, 2017  September 4, 2017  September 7, 2017  September 20, 2017  November 29, 2017  April 1, 2018  April 1, 2018  April 16, 2018  May 14, 2018  May 22, 2018  June 4, 2018  June 17, 2018  June 17, 2018  June 16, 2018  June 19, 2018  July 24, 2018  July 30, 2018 |

1. *See* Appendix. [↑](#footnote-ref-3)
2. *See* 47 CFR §§ 64.1100 – 64.1190. [↑](#footnote-ref-4)
3. 47 U.S.C. § 258(a). [↑](#footnote-ref-5)
4. *See* 47 CFR § 64.1120. [↑](#footnote-ref-6)
5. *See* *id*. § 64.1120(c). Section 64.1130 details the requirements for letter of agency form and content for written or electronically signed authorizations. *Id.* § 64.1130. [↑](#footnote-ref-7)
6. These rules require the carrier to absolve the subscriber where the subscriber has not paid his or her bill. If the subscriber has not already paid charges to the unauthorized carrier, the subscriber is absolved of liability for charges imposed by the unauthorized carrier for service provided during the first 30 days after the unauthorized change. *See* *id.* §§ 64.1140, 64.1160. Any charges imposed by the unauthorized carrier on the subscriber for service provided after this 30-day period shall be paid by the subscriber to the authorized carrier at the rates the subscriber was paying to the authorized carrier at the time of the unauthorized change. *Id.* Where the subscriber has paid charges to the unauthorized carrier, the Commission’s rules require that the unauthorized carrier pay 150 percent of those charges to the authorized carrier, and the authorized carrier shall refund or credit to the subscriber 50 percent of all charges paid by the subscriber to the unauthorized carrier. *See* *id.* §§ 64.1140, 64.1170. [↑](#footnote-ref-8)
7. *See* Appendix. [↑](#footnote-ref-9)
8. 47 CFR § 1.719 (Commission procedure for informal complaints filed pursuant to Section 258 of the Act); *id*. § 64.1150 (procedures for resolution of unauthorized changes in preferred carrier). [↑](#footnote-ref-10)
9. *Id.* § 64.1160. We note that many of the Complainants allege that Birch’s telemarketer misrepresented the nature of the transaction during the sales call. Under the Commission’s rules, upon a finding of material misrepresentation during the sales call, the consumer’s authorization to change carriers will be deemed invalid even if the carrier has some evidence of consumer authorization of a switch, *e.g.*, a third-party verification recording. *Id.* § 64.1120(a)(1)(i)(A); *see also* 47 U.S.C. § 201(b). While we find that Birch has resolved the complaints here, we nevertheless will forward a copy of the record in these proceedings to the Enforcement Bureau for further review. [↑](#footnote-ref-11)