Before the Federal Communications Commission Washington, DC 20554

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In the Matter of

Teton Communications, Inc.

File No.: EB-SED-19-00028772 Acct. No.: 202032100003 FRN: 0001622380

ORDER

Adopted: January 6, 2020

Released: January 6, 2020

By the Deputy Chief, Enforcement Bureau:

1. The Federal Communications Commission (Commission) takes seriously its role in preserving the environment and historic properties. As such, before starting construction of certain wireless facilities, licensees or applicants for a Commission authorization must first assess whether the facility may have a significant impact on the environment or historic properties.¹ Commission rules also direct these entities to coordinate with relevant State government and Tribal Nations. These requirements promote the nationwide deployment of wireless facilities while balancing such deployments against other important federal, state, and sovereign Tribal interests. Entities that unilaterally choose to begin construction of wireless facilities prior to completing Commission-required environmental and historic preservation reviews violate federal law and disrespect jurisdictional authorities.

2. The Commission's Enforcement Bureau (Bureau) has therefore entered into a Consent Decree to resolve the Bureau's investigation into allegations that Teton Communications, Inc. (Teton Communications) constructed a wireless facility without complying with the Commission's environmental and historic preservation rules, including rules implementing the National Environmental Policy Act of 1969 (NEPA) and the National Historic Preservation Act (NHPA).² To settle this matter, Teton Communications admits that it violated the Commission's environmental and historic preservation rules, will implement a robust compliance plan to ensure that it does not violate these rules in the future, and will pay a \$20,000 civil penalty. This action will promote the Commission's goals of protecting the environmental and historic preservation review before starting construction of a proposed facility.

3. After reviewing the terms of the Consent Decree and evaluating the facts before us, we find that the public interest would be served by adopting the Consent Decree and terminating the referenced investigation regarding Teton Communication's compliance with environmental protection and historic preservation requirements found in NEPA and NHPA, and sections 1.1307 and 1.1312 of the Commission's rules.³

¹ See 47 CFR § 1.1301 et seq.

² See National Environmental Policy Act of 1969, Pub. L. No. 91-190, 83 Stat. 852 (1970) (codified as amended at 42 U.S.C. § 4321 *et seq.*) (NEPA); National Historic Preservation Act, Pub. L. No. 89-665, 80 Stat. 915 (1966) (codified as amended at 54 U.S.C. § 300101 *et seq.*) (NHPA).

³ 47 CFR §§ 1.1307, 1.1312. This consent decree is limited to resolving violations of the environmental and historic preservation rules and does not represent completion of the required environmental review and consultation process for the wireless facility at issue.

4. In the absence of material new evidence relating to this matter, we do not set for hearing the question of Teton Communication's basic qualifications to hold or obtain any Commission license or authorization.⁴

5. Accordingly, **IT IS ORDERED** that, pursuant to section 4(i) of the Act⁵ and the authority delegated by sections 0.111 and 0.311 of the Commission's rules,⁶ the attached Consent Decree **IS ADOPTED** and its terms incorporated by reference.

6. **IT IS FURTHER ORDERED** that the above-captioned matter **IS TERMINATED** in accordance with the terms of the attached Consent Decree.

7. **IT IS FURTHER ORDERED** that a copy of this Order and Consent Decree shall be sent by first class mail and certified mail, return receipt requested, to Mr. Tony Hafla, President, Teton Communications, Inc., 545 Utah Circle, Idaho Falls, Idaho 83402, and to Mr. Robert Schwaninger, Schwaninger and Associates, Counsel for Teton Communications, Inc., 7006-A Little River Turnpike, Annandale, Virginia 22003.

FEDERAL COMMUNICATIONS COMMISSION

Christopher L. Killion Deputy Chief Enforcement Bureau

⁴ See 47 CFR § 1.93(b).

⁵ 47 U.S.C. § 154(i).

⁶ 47 CFR §§ 0.111, 0.311.

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In the Matter of

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File No.: EB-SED-19-00028772 Acct. No.: 202032100003 FRN: 0001622380

CONSENT DECREE

1. The Federal Communications Commission (Commission) requires that licensees or applicants for a Commission authorization complete environmental and historic preservation reviews, prior to any construction of a proposed wireless facility, so that the Commission may ascertain whether the proposed facility might adversely affect the environment or a historic property. Failure to undertake such reviews may pose a risk of adverse effects on the environment or historic properties. The Commission's Enforcement Bureau and Teton Communications, Inc. (Teton Communications) by their authorized representatives, hereby enter into this Consent Decree for the purpose of terminating the Enforcement Bureau's investigation into whether Teton Communications violated sections 1.1307 and 1.1312 of the Commission's rules in connection with its construction of wireless telecommunications facilities before completing the required environmental and historic preservation reviews. To settle this investigation, Teton Communications admits that it violated the Commission's rules, will implement a compliance plan, and will pay a \$20,000 civil penalty.

I. **DEFINITIONS**

- 2. For the purposes of this Consent Decree, the following definitions shall apply:
 - (a) "Act" means the Communications Act of 1934, as amended.¹
 - (b) "Adopting Order" means an order of the Bureau adopting the terms of this Consent Decree without change, addition, deletion, or modification.
 - (c) "Bureau" means the Enforcement Bureau of the Federal Communications Commission.
 - (d) "Commission" and "FCC" mean the Federal Communications Commission and all of its bureaus and offices.
 - (e) "Communications Laws" means collectively, the Act, the Rules, and the published and promulgated orders and decisions of the Commission to which Teton Communications is subject by virtue of its business activities, including but not limited to the Environmental Rules.
 - (f) "Compliance Plan" means the compliance obligations, program, and procedures described in this Consent Decree at paragraph 13.
 - (g) "Covered Employees" means all employees and agents of Teton Communications who perform, supervise, oversee, or manage the performance of, duties that relate to Teton Communications' responsibilities under the Communications Laws, including the Environmental Rules.
 - (h) "Effective Date" means the date by which both the Bureau and Teton

¹ 47 U.S.C. § 151 *et seq.*

Communications have signed the Consent Decree and the Bureau has released an Adopting Order.

- (i) "Environmental Rules" means section 1.1301-1.1319 of the Rules² and other Communications Laws implementing the National Environmental Policy Act of 1969, as amended (NEPA),³ and the National Historic Preservation Act, as amended (NHPA).⁴
- (j) "Investigation" means the investigation commenced by the Bureau in EB-SED-19-00028772 regarding whether Teton Communications violated the Environmental Rules.
- (k) "Operating Procedures" means the standard internal operating procedures and compliance policies established by Teton Communications to implement the Compliance Plan.
- (1) "Parties" means Teton Communications and the Bureau, each of which is a "Party."
- (m) "Rules" means the Commission's regulations found in Title 47 of the Code of Federal Regulations.
- (n) "Teton Communications" means Teton Communications, Inc. and its affiliates, subsidiaries, predecessors-in-interest, and successors-in-interest.

II. BACKGROUND

3. Under the Commission's Environmental Rules, applicants and licensees are required to assess whether proposed facilities may significantly affect the environment, as defined in section 1.1307 of the Rules.⁵ Section 1.1307(a) addresses facilities that may significantly affect the environment, including those that affect threatened or endangered species or their critical habitats, or are likely to jeopardize proposed threatened or endangered species, or destroy or adversely modify proposed critical habitats; that may affect districts, sites, buildings, structures or objects that are listed, or eligible for listing, in the National Register; that may affect Native American religious sites; or that will involve significant change in surface features.⁶ In considering potential effects on historic properties, section 1.1307(a)(4) requires applicants to follow the prescribed procedures set forth in the rules of the Advisory Council on Historic Preservation (Advisory Council),⁷ as modified by the Nationwide Programmatic Agreement for the Collocation of Wireless Antennas (Collocation Agreement)⁸ and the Nationwide

³ National Environmental Policy Act of 1969, Pub. L. No. 91-190, 83 Stat. 852 (1970) (codified as amended at 42 U.S.C. § 4321 *et seq.*) (NEPA).

⁴ National Historic Preservation Act, Pub. L. No. 89-665, 80 Stat. 915 (1966) (codified as amended at 54 U.S.C. § 300101 *et seq.*) (NHPA).

⁵ As part of the assessment, a licensee or applicant must consider several factors, including, but not limited to, whether the site of the proposed tower will be located in an officially designated wilderness area or wildlife preserve, or whether the proposed site may affect listed threatened or endangered species or designated critical habitats. *See* 47 CFR § 1.1307. Pursuant to section 1.1312, this obligation expressly applies to facilities for which no Commission authorization prior to construction is required, unless they meet an exemption. *See id.* § 1.1312(a), (e).

⁶ *Id.* § 1.1307(a). National Register refers to the National Register of Historic Places, which is maintained by the Secretary of the Interior's office of the Keeper of the National Register. 47 CFR Pt. 1, App. C, Section II. A. 10.

⁷ 36 CFR Pt. 800.

⁸ 47 CFR Pt. 1, App. B. See Wireless Telecommunications Bureau Announces Execution of Programmatic Agreement with respect to Collocating Wireless Antennas on Existing Structures, Public Notice, 16 FCC Rcd 5574 (WTB 2001), recon. denied, 20 FCC Rcd 4084 (WTB 2005).

² 47 CFR §§ 1.1301-1.1319.

Programmatic Agreement Regarding the Section 106 National Historic Preservation Act Review Process (NHPA).⁹ These agreements tailor and streamline the review and consultation procedures routinely required by the NHPA¹⁰ and the implementing regulations issued by the Advisory Council.

4. Teton Communications is an established FCC licensee and provider of two-way land mobile radio services within the State of Idaho. In September 2018, the licensee engaged an independent contractor to perform the required environmental and historic preservation reviews, including Tribal consultation procedures, for a proposed wireless facility in Idaho (Idaho Tower). Teton also hired the contractor to ascertain whether the Idaho Tower could significantly affect the environment. In November 2018, a Tribal Historic Preservation Office notified the Commission's Wireless Telecommunications Bureau that Teton Communications failed to complete the environmental and historic preservation reviews, specifically the Tribal consultation process, before breaking ground at a location of cultural significance to the Tribe. The Wireless Telecommunications Bureau referred the matter to the Enforcement Bureau. The Enforcement Bureau's Spectrum Enforcement Division opened the Investigation and issued a Letter of Inquiry to Teton Communications, directing it to submit a sworn written response to a series of questions relating to its compliance with the Commission's Environmental Rules.¹¹ Teton Communications filed a response to the Letter of Inquiry on June 20, 2019 (LOI Response). In the LOI Response, Teton Communications admits that it began construction of the Idaho Tower on November 6, 2018, before completing the requisite Tribal consultation process and without conclusion of the statutorily mandated State Historic Preservation Office review.¹²

5. Teton Communications violated the Environmental Rules by failing to complete the review process before initiating construction of the Idaho Tower. Specifically, Teton Communications failed to obtain a concurrence of no adverse effect from the State Historic Preservation Office, and failed to resolve concerns raised by the Tribal Historic Preservation Office prior to breaking ground on the wireless facility. The Bureau and Teton Communications entered into a tolling agreement to toll the statute of limitations and subsequently negotiated the terms and conditions of the Consent Decree.

III. TERMS OF AGREEMENT

6. <u>Adopting Order</u>. The provisions of this Consent Decree shall be incorporated by the

¹⁰ 54 U.S.C. § 300101 *et seq.* The NHPA requires that a federal agency consider the effects of its federal undertakings, including actions that it authorizes or approves, on historic properties prior to issuing federal licenses, permits, or approvals. *See* 54 U.S.C. §§ 306108, 300320. This review is commonly referred to as "Section 106 Review" because the provision requiring the review was originally enacted as section 106 of the NHPA. In considering such effects, the NHPA further requires the federal agency to consider the views of expert agencies. Specifically, the NHPA requires the federal agency to consider the views of the Advisory Council, which is the federal agency responsible for implementing the NHPA; the appropriate State Historic Preservation Officer; and, if historic properties of religious or cultural significance to federally recognized Tribal Nations or Native Hawaiian organizations may be affected, their representatives. *See* 54 U.S.C. §§ 302104, 302706, 306108, 304101. As authorized by the Advisory Council, the Commission's Environmental Rules delegate to its licensees, permittees, and applicants initial responsibility for identifying historic properties and evaluating the effects that their proposed facilities may have on such properties, but the Commission remains ultimately responsible for ensuring that the "Section 106 Review" occurs in accordance with applicable statutory and regulatory provisions, as well as for government-to-government consultation with federally recognized Tribal Nations. *See* 47 CFR § 1.1307(a)(4); *see also* 36 CFR § 800.2(a)(3); *NPA Report and Order*, 20 FCC Rcd at 1076-77, para. 5.

¹¹ See Letter from Elizabeth Y. Mumaw, Chief, Spectrum Enforcement Division, FCC Enforcement Bureau, to Tony Hafla, President, Teton Communications, Inc. (Apr. 26, 2019) (on file in EB-SED-19-000028772).

¹² See Letter from Robert H. Schwaninger, Schwaninger and Associates, Counsel for Teton Communications, Inc., to Elizabeth Y. Mumaw, Chief, Spectrum Enforcement Division, FCC Enforcement Bureau (June 20, 2019) (on file in EB-SED-19-000028772).

⁹ 47 CFR Pt. 1, App. C. See Nationwide Programmatic Agreement Regarding the Section 106 National Historic Preservation Act Review Process, Report and Order, 20 FCC Rcd 1073 (2004), clarified, 20 FCC Rcd 17995 (2005), aff'd, CTIA-The Wireless Ass'n. v. FCC, 466 F.3d 105 (D.C. Cir. 2006) (NPA Report and Order).

Bureau in an Adopting Order.

7. **Jurisdiction**. Teton Communications agrees that the Bureau has jurisdiction over it and the matters contained in this Consent Decree and has the authority to enter into and adopt this Consent Decree.

8. <u>Effective Date; Violations</u>. The Parties agree that this Consent Decree shall become effective on the Effective Date as defined herein. As of the Effective Date, the Parties agree that this Consent Decree shall have the same force and effect as any other order of the Commission.

9. **Termination of Investigation**. In express reliance on the covenants and representations in this Consent Decree and to avoid further expenditure of public resources, the Bureau agrees to terminate the Investigation. In consideration for the termination of the Investigation, Teton Communications agrees to the terms, conditions, and procedures contained herein. The Bureau further agrees that, in the absence of new material evidence, it will not use the facts developed in the Investigation through the Effective Date, or the existence of this Consent Decree, to institute, any new proceeding on its own motion against Teton Communications concerning the matters that were the subject of the Investigation, or to set for hearing the question of Teton Communications' basic qualifications to be a Commission licensee or hold Commission licenses or authorizations.¹³

10. <u>Scope of Termination</u>. Teton Communications and the Bureau agree and acknowledge that this Consent Decree is limited to resolving current violations of the Environmental Rules with respect to the Idaho Tower. The Parties agree that the execution of this Consent Decree does not represent completion of the required environmental review and consultation process for the facility and does not alter the licensing or authorization status of the facility. The Parties further agree that this Consent Decree does not excuse Teton Communications from taking further action identified by the Wireless Telecommunications Bureau, if needed, in connection with the Environmental Rules.

11. <u>Admission of Liability</u>. Teton Communications admits for the purpose of this Consent Decree and for Commission civil enforcement purposes, and in express reliance on the provisions of paragraph 9 herein, that its actions violated the Environmental Rules.

12. <u>Compliance Officer</u>. Within thirty (30) calendar days after the Effective Date, Teton Communications shall designate a senior corporate manager with the requisite corporate, budgetary, and organizational authority to serve as a Compliance Officer and to discharge the duties set forth below. The person designated as the Compliance Officer shall be responsible for developing, implementing, and administering the Compliance Plan and ensuring that Teton Communications complies with the terms and conditions of the Compliance Plan and this Consent Decree. In addition to the general knowledge of the Compliance Officer shall have specific knowledge of the Environmental Rules prior to assuming his/her duties.

13. <u>Compliance Plan</u>. For purposes of settling the matters set forth herein, Teton Communications agrees that it shall, within sixty (60) calendar days after the Effective Date, develop and implement a Compliance Plan designed to ensure future compliance with the Communications Laws and with the terms and conditions of this Consent Decree. With respect to the Environmental Rules, Teton Communications will implement, at a minimum, the following procedures:

> (a) <u>Operating Procedures</u>. Within thirty (30) calendar days after the Effective Date, Teton Communications shall establish Operating Procedures that all Covered Employees must follow to help ensure Teton Communications' compliance with the Environmental Rules. Teton Communications' Operating Procedures shall include internal procedures and policies specifically designed to ensure that all environmental review and consultation obligations are fully satisfied prior to commencing construction on any proposed wireless facilities. Teton

¹³ See 47 CFR § 1.93(b).

Communications shall also develop a Compliance Checklist that describes the steps that a Covered Employee must follow to ensure compliance with the Environmental Rules.

- (b) <u>Compliance Manual</u>. Within sixty (60) calendar days after the Effective Date, the Compliance Officer shall develop and distribute a Compliance Manual to all Covered Employees. The Compliance Manual shall explain the Environmental Rules and set forth the Operating Procedures that Covered Employees shall follow to help ensure Teton Communications' compliance with the Environmental Rules. Teton Communications shall periodically review and revise the Compliance Manual as necessary to ensure that the information set forth therein remains current and accurate. Teton Communications shall distribute any revisions to the Compliance Manual promptly to all Covered Employees.
- (c) <u>Compliance Training Program</u>. Teton Communications shall establish and implement a Compliance Training Program in compliance with the Environmental Rules and the Operating Procedures. As part of the Compliance Training Program, Covered Employees shall be advised of Teton Communications' obligation to report any noncompliance with the Environmental Rules under paragraph 14 of this Consent Decree and shall be instructed on how to disclose noncompliance to the Compliance Officer. All Covered Employees shall be trained pursuant to the Compliance Training Program within sixty (60) calendar days after the Effective Date, except that any person who becomes a Covered Employee at any time after the initial Compliance Training Program shall be trained within thirty (30) calendar days after the date such person becomes a Covered Employee. Teton Communications shall repeat compliance training on an annual basis and shall periodically review and revise the Compliance Training Program as necessary to ensure that it remains current and complete and to enhance its effectiveness.

14. **<u>Reporting Noncompliance</u>**. Teton Communications shall report any noncompliance with the Environmental Rules and with the terms and conditions of this Consent Decree within fifteen (15) calendar days after discovery of such noncompliance. Such reports shall include a detailed explanation of: (i) each instance of noncompliance; (ii) the steps that Teton Communications has taken or will take to remedy such noncompliance; (iii) the schedule on which such remedial actions will be taken; and (iv) the steps that the Teton Communications has taken or will take to prevent the recurrence of any such noncompliance. All reports of noncompliance shall be submitted electronically to the Chief, Spectrum Enforcement Division, Enforcement Bureau, Federal Communications Commission, at EB-SED-Response@fcc.gov, with a copy submitted electronically to Kevin Pittman at Kevin.Pittman@fcc.gov.

15. <u>Compliance Reports</u>. Teton Communications shall file compliance reports with the Commission ninety (90) calendar days after the Effective Date, twelve (12) months after the Effective Date, twenty-four (24) months after the Effective Date, and thirty-six (36) months after the Effective Date.

(a) Each Compliance Report shall include a detailed description of Teton Communications' efforts during the relevant period to comply with the terms and conditions of this Consent Decree and the Environmental Rules. In addition, each Compliance Report shall include a certification by the Compliance Officer, as an agent of and on behalf of Teton Communications, stating that the Compliance Officer has personal knowledge that Teton Communications: (i) has established and implemented the Compliance Plan; (ii) has utilized the Operating Procedures since the implementation of the Compliance Plan; and (iii) is not aware of any instances of noncompliance with the terms and conditions of this Consent Decree, including the reporting obligations set forth in paragraph 14 of this Consent Decree.

- (b) The Compliance Officer's certification shall be accompanied by a statement explaining the basis for such certification and shall comply with section 1.16 of the Rules and be subscribed to as true under penalty of perjury in substantially the form set forth therein.¹⁴
- (c) If the Compliance Officer cannot provide the requisite certification, the Compliance Officer, as an agent of and on behalf of Teton Communications, shall provide the Commission with a detailed explanation of the reason(s) why and describe fully: (i) each instance of noncompliance; (ii) the steps that Teton Communications has taken or will take to remedy such noncompliance, including the schedule on which proposed remedial actions will be taken; and (iii) the steps that Teton Communications has taken or will take to prevent the recurrence of any such noncompliance, including the schedule on which be taken.
- (d) All Compliance Reports shall be submitted electronically to the Chief, Spectrum Enforcement Division, Enforcement Bureau, Federal Communications Commission, at EB-SED-Response@fcc.gov, with a copy submitted electronically to Kevin Pittman at Kevin.Pittman@fcc.gov.

16. <u>**Termination Date**</u>. Unless stated otherwise, the requirements set forth in paragraphs 12 through 15 of this Consent Decree shall expire thirty-six (36) months after the Effective Date.

17. <u>**Civil Penalty**</u>. Teton Communications will pay a civil penalty to the United States Treasury in the amount of twenty thousand dollars (\$20,000) within thirty (30) calendar days of the Effective Date. Teton Communications acknowledges and agrees that upon execution of this Consent Decree, the Civil Penalty shall become a "Claim" or "Debt" as defined in 31 U.S.C. § 3701(b)(1).¹⁵ Upon an Event of Default, all procedures for collection as permitted by law may, at the Commission's discretion, be initiated. Teton Communications shall send electronic notification of payment to kevin.pittman@fcc.gov, leslie.barnes@fcc.gov, and EB-SED-Response@fcc.gov on the date said payment is made. Payment of the Civil Penalty must be made by credit card, ACH (Automated Clearing House) debit from a bank account using the Commission's Fee Filer (the Commission's online payment system),¹⁶ or by wire transfer. The Commission no longer accepts Civil Penalty payments by check or money order. Below are instructions that payors should follow based on the form of payment selected:¹⁷

- Payment by wire transfer must be made to ABA Number 021030004, receiving bank TREAS/NYC, and Account Number 27000001. A completed Form 159 must be faxed to the Federal Communications Commission at 202-418-2843 or e-mailed to RROGWireFaxes@fcc.gov on the same business day the wire transfer is initiated. Failure to provide all required information in Form 159 may result in payment not being recognized as having been received. When completing FCC Form 159, enter the Account Number in block number 23A (call sign/other ID), enter the letters "FORF" in block number 24A (payment type code), and enter in block number 11 the FRN(s) captioned above (Payor FRN).¹⁸ For additional detail and wire transfer instructions, go to <u>https://www.fcc.gov/licensingdatabases/fees/wire-transfer</u>.
- Payment by credit card must be made by using the Commission's Fee Filer website at https://apps.fcc.gov/FeeFiler/login.cfm. To pay by credit card, log-in using the FRN

¹⁴ 47 CFR § 1.16.

¹⁵ Debt Collection Improvement Act of 1996, Pub. L. No. 104-134, 110 Stat. 1321, 1358 (Apr. 26, 1996).

¹⁶ Payments made using the Commission's Fee Filer system do not require the submission of an FCC Form 159.

¹⁷ For questions regarding payment procedures, please contact the Financial Operations Group Help Desk by phone at 1-877-480-3201 (option #6), or by e-mail at <u>ARINQUIRIES@fcc.gov</u>.

¹⁸ Instructions for completing the form may be obtained at <u>http://www.fcc.gov/Forms/Form159/159.pdf</u>.

captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Pay bills" on the Fee Filer Menu, and select the bill number associated with the NAL Account – the bill number is the NAL Account number with the first two digits excluded – and then choose the "Pay by Credit Card" option. Please note that there is a \$24,999.99 limit on credit card transactions.

• Payment by ACH must be made by using the Commission's Fee Filer website at https://apps.fcc.gov/FeeFiler/login.cfm. To pay by ACH, log in using the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Pay bills" on the Fee Filer Menu and then select the bill number associated to the NAL Account – the bill number is the NAL Account number with the first two digits excluded – and choose the "Pay from Bank Account" option. Please contact the appropriate financial institution to confirm the correct Routing Number and the correct account number from which payment will be made and verify with that financial institution that the designated account has authorization to accept ACH transactions.

18. **Event of Default**. Teton Communications agrees that an Event of Default shall occur upon the failure by Teton Communications to pay the Civil Penalty.

19. <u>Waivers</u>. As of the Effective Date, Teton Communications waives any and all rights it may have to seek administrative or judicial reconsideration, review, appeal or stay, or to otherwise challenge or contest the validity of this Consent Decree and the Adopting Order. Teton Communications shall retain the right to challenge Commission interpretation of the Consent Decree or any terms contained herein. If either Party (or the United States on behalf of the Commission) brings a judicial action to enforce the terms of the Consent Decree or the Adopting Order, neither Teton Communications nor the Commission shall contest the validity of the Consent Decree or the Adopting Order, and Teton Communications shall waive any statutory right to a trial *de novo*. Teton Communications hereby agrees to waive any claims it may otherwise have under the Equal Access to Justice Act¹⁹ relating to the matters addressed in this Consent Decree.

20. <u>Severability</u>. The Parties agree that if any of the provisions of the Consent Decree shall be held unenforceable by any court of competent jurisdiction, such unenforceability shall not render unenforceable the entire Consent Decree, but rather the entire Consent Decree shall be construed as if not containing the particular unenforceable provision or provisions, and the rights and obligations of the Parties shall be construed and enforced accordingly.

21. <u>Invalidity</u>. In the event that this Consent Decree in its entirety is rendered invalid by any court of competent jurisdiction, it shall become null and void and may not be used in any manner in any legal proceeding.

22. <u>Subsequent Rule or Order</u>. The Parties agree that if any provision of the Consent Decree conflicts with any subsequent Rule or order adopted by the Commission (except an order specifically intended to revise the terms of this Consent Decree to which Teton Communications does not expressly consent) that provision will be superseded by such Rule or order.

23. <u>Successors and Assigns</u>. Teton Communications agrees that the provisions of this Consent Decree shall be binding on its successors, assigns, and transferees.

24. **Final Settlement**. The Parties agree and acknowledge that this Consent Decree shall constitute a final settlement between the Parties with respect to the Investigation.

25. <u>Modifications</u>. This Consent Decree cannot be modified without the advance written consent of both Parties.

¹⁹ See 5 U.S.C. § 504; 47 CFR §§ 1.1501–1.1530.

26. **Paragraph Headings**. The headings of the paragraphs in this Consent Decree are inserted for convenience only and are not intended to affect the meaning or interpretation of this Consent Decree.

27. <u>Authorized Representative</u>. Each Party represents and warrants to the other that it has full power and authority to enter into this Consent Decree. Each person signing this Consent Decree on behalf of a Party hereby represents that he or she is fully authorized by the Party to execute this Consent Decree and to bind the Party to its terms and conditions.

28. <u>**Counterparts**</u>. This Consent Decree may be signed in counterpart (including electronically or by facsimile). Each counterpart, when executed and delivered, shall be an original, and all of the counterparts together shall constitute one and the same fully executed instrument.

Christopher L. Killion Deputy Chief Enforcement Bureau

Date

Tony Hafla President Teton Communications, Inc.

Date