**Before the**

Federal Communications Commission

Washington, DC 20554

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| In re Application of  **Pierre Educational Radio, Inc.**  For Renewal of License for  Station KPGN-LP  Pierre, South Dakota | **)**  **)**  **)**  **)**  **)**  **)**  **)** | Facility ID No. 132351  NAL/Acct. No. MB-202141410028  FRN: 0008991259  File No. 0000137272 |

MEMORANDUM OPINION AND ORDER

AND

NOTICE OF APPARENT LIABILITY FOR FORFEITURE

**Adopted: June 15, 2021 Released: June 15, 2021**

By the Chief, Audio Division, Media Bureau:

# INTRODUCTION

1. The Media Bureau (Bureau) has before it the application (Application)[[1]](#footnote-3) of Pierre Educational Radio, Inc. (Licensee), for renewal of license for low power FM (LPFM) station KPGN-LP, Pierre, South Dakota (Station). In this *Memorandum Opinion and Order and Notice of Apparent Liability for Forfeiture (NAL)*,[[2]](#footnote-4)we find that the Licensee apparently willfully violated section 73.3539[[3]](#footnote-5) of the Rules by failing to timely file a license renewal application for the Station. Based upon our review of the facts and circumstances before us, we conclude that the Licensee is apparently liable for a monetary forfeiture in the amount of one thousand five hundred dollars ($1,500).

# BACKGROUND

1. Section 73.3539(a) of the Rules requires that applications for renewal of license for broadcast stations must be filed “not later than the first day of the fourth full calendar month prior to the expiration date of the license sought to be renewed.”[[4]](#footnote-6) An application for renewal of the Station’s license should have been filed by December 1, 2020, the first day of the fourth full calendar month prior to the Station’s April 1, 2021 license expiration date.[[5]](#footnote-7) The Application was not filed until March 1, 2021. The Licensee did not provide an explanation for the untimely filing.[[6]](#footnote-8)

# DISCUSSION

1. *Proposed Forfeiture*. In this case, the Licensee failed to file the Application on or before December 1, 2020, as required by section 73.3539(a) of the Rules. The Application was not received until March 1, 2021. The Licensee explains that it was not aware of its filing obligations due to the illness of its President.
2. This *NAL* is issued pursuant to section 503(b)(1)(B) of the Act. Under that provision, a person who is found to have willfully or repeatedly failed to comply with any provision of the Act or any rule, regulation, or order issued by the Commission shall be liable to the United States for a forfeiture penalty.[[7]](#footnote-9) Section 312(f)(1) of the Act defines willful as “the conscious and deliberate commission or omission of [any] act, irrespective of any intent to violate” the law.[[8]](#footnote-10) The legislative history to section 312(f)(1) of the Act clarifies that this definition of willful applies to both sections 312 and 503(b) of the Act,[[9]](#footnote-11) and the Commission has so interpreted the term in the section 503(b) context.[[10]](#footnote-12)
3. The Commission's *Forfeiture Policy Statement* and section 1.80(b)(10) of the Rules establish a base forfeiture amount of $3,000 for the failure to file a required form.[[11]](#footnote-13) In determining the appropriate forfeiture amount, we may adjust the base amount upward or downward by considering the factors enumerated in section 503(b)(2)(E) of the Act, including “the nature, circumstances, extent and gravity of the violation, and, with respect to the violator, the degree of culpability, any history of prior offenses, ability to pay, and such other matters as justice may require.”[[12]](#footnote-14)
4. In this case, the Licensee failed to file a timely renewal application for the Station. However, the Licensee did file the Application prior to the expiration of the Station’s license. Taking into consideration all of the factors required by section 503(b)(2)(E) of the Act and the *Forfeiture Policy Statement*, we will reduce the forfeiture from the base amount to $1,500 for the failure to file a timely license renewal application because, as an LPFM station, the Station is providing a secondary service.[[13]](#footnote-15)
5. *License Renewal Application.* In evaluating an application for license renewal, the Commission’s decision is governed by section 309(k) of the Act.[[14]](#footnote-16) That section provides that if, upon consideration of the application and pleadings, we find that: (1) the station has served the public interest, convenience, and necessity; (2) there have been no serious violations of the Act or the Rules; and (3) there have been no other violations which, taken together, constitute a pattern of abuse, we are to grant the renewal application.[[15]](#footnote-17) If, however, the licensee fails to meet that standard, the Commission may deny the application – after notice and opportunity for a hearing under section 309(e) of the Act – or grant the application “on terms and conditions that are appropriate, including a renewal for a term less than the maximum otherwise permitted.”[[16]](#footnote-18)
6. We find that the Licensee’s apparent violation of section 73.3539 of the Rules does not present “serious violations” warranting designation for evidentiary hearing. Moreover, we find no evidence of violations that, when considered together, constitute a pattern of abuse.[[17]](#footnote-19) Further, based on our review of the Application, we find that the Station served the public interest, convenience, and necessity during the subject license term. We will therefore grant the Application by separate action upon the conclusion of this forfeiture proceeding if there are no issues other than the apparent violation that would preclude grant of the Application.

# ORDERING CLAUSES

1. Accordingly, **IT IS ORDERED**, pursuant to section 503(b) of the Communications Act of 1934, as amended, and section 1.80 of the Commission’s rules,[[18]](#footnote-20) that Pierre Educational Radio, Inc., is hereby **NOTIFIED** of its **APPARENT LIABILITY FOR FORFEITURE** in the amount of one thousand five hundred dollars ($1,500) for its apparent willful violation of section 73.3539 of the Commission’s rules.[[19]](#footnote-21)
2. **IT IS FURTHER ORDERED**, pursuant to section 1.80 of the Commission’s rules, that, within thirty (30) days of the release date of this Notice of Apparent Liability*,* Pierre Educational Radio, Inc., **SHALL PAY** the full amount of the proposed forfeiture or **SHALL FILE** a written statement seeking reduction or cancellation of the proposed forfeiture.
3. Payment of the forfeiture must be made by credit card, ACH (Automated Clearing House) debit from a bank account using the Commission’s Fee Filer (the Commission’s online payment system),[[20]](#footnote-22) or by wire transfer. The Commission no longer accepts forfeiture payments by check or money order. Below are instructions that payors should follow based on the form of payment selected:[[21]](#footnote-23)
4. Payment by wire transfer must be made to ABA Number 021030004, receiving bank TREAS/NYC, and Account Number 27000001. A completed Form 159 must be faxed to the Federal Communications Commission at 202-418-2843 or e-mailed to [RROGWireFaxes@fcc.gov](mailto:RROGWireFaxes@fcc.gov) on the same business day the wire transfer is initiated. Failure to provide all required information in Form 159 may result in payment not being recognized as having been received. When completing FCC Form 159, enter the Account Number in block number 23A (call sign/other ID), enter the letters “FORF” in block number 24A (payment type code), and enter in block number 11 the FRN(s) captioned above (Payor FRN).[[22]](#footnote-24) For additional detail and wire transfer instructions, go to <https://www.fcc.gov/licensing-databases/fees/wire-transfer>.
5. Payment by credit card must be made by using the Commission’s Fee Filer website at <https://apps.fcc.gov/FeeFiler/login.cfm>. To pay by credit card, log in using the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select “Pay bills” on the Fee Filer Menu, and select the bill number associated with the NAL Account – the bill number is the NAL Account number with the first two digits excluded – and then choose the “Pay by Credit Card” option. Please note that there is a dollar limitation on credit card transactions, which cannot exceed $24,999.99.
6. Payment by ACH must be made by using the Commission’s Fee Filer website at <https://apps.fcc.gov/FeeFiler/login.cfm>. To pay by ACH, log in using the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select “Pay bills” on the Fee Filer Menu and then select the bill number associated to the NAL Account–the bill number is the NAL Account number with the first two digits excluded–and choose the “Pay from Bank Account” option. Please contact the appropriate financial institution to confirm the correct Routing Number and the correct account number from which payment will be made and verify with that financial institution that the designated account has authorization to accept ACH transactions.
7. Any request for making full payment over time under an installment plan should be sent to: Associate Managing Director—Financial Operations, Federal Communications Commission, 45 L Street, N.E., Washington, DC 20554.[[23]](#footnote-25) Questions regarding payment procedures should be directed to the Financial Operations Group Help Desk by phone, 1-877-480-3201 (option #6), or by e-mail, [ARINQUIRIES@fcc.gov](mailto:ARINQUIRIES@fcc.gov).
8. Any written response seeking reduction or cancellation of the proposed forfeiture must include a detailed factual statement supported by appropriate documentation and affidavits pursuant to sections 1.16 and 1.80(g)(3) of the Commission’s rules.[[24]](#footnote-26) The written response must be filed with the Office of the Secretary, Federal Communications Commission, 45 L Street NE, Washington DC 20554, ATTN: Albert Shuldiner, Chief, Audio Division, Media Bureau, and **MUST INCLUDE** the NAL/Acct. No. referenced above. Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission’s Secretary, Office of the Secretary, Federal Communications Commission.[[25]](#footnote-27) A courtesy copy emailed to [Alexander.Sanjenis@fcc.gov](mailto:Alexander.Sanjenis@fcc.gov) will assist in processing the response.

* Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.
* Postal Service first-class, Express, and Priority mail must be addressed to 45 L Street, NE, Washington, DC 20554.

1. The Commission will not consider reducing or canceling a forfeiture in response to a claim of inability to pay unless the respondent submits: (1) federal tax returns for the most recent three-year period; (2) financial statements prepared according to generally accepted accounting practices (GAAP); or (3) some other reliable and objective documentation that accurately reflects the respondent’s current financial status. Any claim of inability to pay must specifically identify the basis for the claim by reference to the financial documentation submitted. Inability to pay, however, is only one of several factors that the Commission will consider in determining the appropriate forfeiture, and we have discretion to not reduce or cancel the forfeiture if other prongs of section § 503(b)(2)(E) of the Communications Act of 1934, as amended, support that result.[[26]](#footnote-28)
2. **IT IS FURTHER ORDERED**, that copies of this Notice of Apparent Liability shall be sent by First Class and Certified Mail, Return Receipt Requested, to Pierre Education Radio, Inc., c/o Forest Walker, 112 East Fourth Avenue, Fort Pierre, SD 57532, and to its counsel, Donald Martin, Esq., PO Box 8433, Falls Church, VA 22041.

FEDERAL COMMUNICATIONS COMMISSION

Albert Shuldiner

Chief, Audio Division

Media Bureau

1. File No. 0000137272 (Application). [↑](#footnote-ref-3)
2. This *NAL* is issued pursuant to sections 309(k) and 503(b) of the Communications Act of 1934, as amended (Act), and section 1.80 of the Commission’s rules (Rules). *See* 47 U.S.C. §§ 309(k), 503(b); 47 CFR § 1.80. The Bureau has delegated authority to issue the NAL under section 0.283 of the Commission’s rules. *See* 47 CFR § 0.283. [↑](#footnote-ref-4)
3. *See* 47 CFR § 73.3539. [↑](#footnote-ref-5)
4. 47 CFR § 73.3539(a). This provision applies to LPFM stations, including Licensee’s station, by virtue of section 73.801 of the Rules. 47 CFR § 73.801. [↑](#footnote-ref-6)
5. *See* 47 CFR§§ 73.1020, 73.3539(a). [↑](#footnote-ref-7)
6. The License provided an attachment explaining that the Station had been silent without authorization from February 27, 2020, until February 22, 2021. Application at Attachment, Statement re Silent Period. In 2020, the Commission amended section 73.850 of the Rules to require that LPFM stations that are silent for more than 30 days obtain special temporary authority (STA) to remain silent. *Amendments of Parts 73 and 74 to Improve the Low Power FM Radio Service Technical Rules; Modernization of Media Regulation Initiative*, MB Docket Nos. 19-193, 17-105, Report and Order, 35 FCC Rcd 4115, 4135, paras. 49-50 (2020); 47 CFR § 73.850(d). This revision to section 73.850 became effective on October 30, 2020. *Media Bureau Announces October 30, 2020, Effective Date for New LPFM Technical Rules*, MB Docket Nos. 19-193, 17-105, Public Notice, 35 FCC Rd 12692 (MB 2020). We remind Licensee that any more periods of silence exceeding 30 day will now require the filing of a request for silent STA, and that failure to do so may result in enforcement action. *Roger L. Hoppe II* Memorandum Opinion and Order and Notice of Apparent Liability for Forfeiture, 31 FCC Rcd 8790 (MB 2016) (proposing $5,000 forfeiture for periods of unauthorized silence). [↑](#footnote-ref-8)
7. 47 U.S.C. § 503(b)(1)(B). *See also* 47 CFR § 1.80(a)(1). [↑](#footnote-ref-9)
8. 47 U.S.C. § 312(f)(1). [↑](#footnote-ref-10)
9. *See* H.R. Rep. No. 97-765, 97th Cong. 2d Sess. 51 (1982). [↑](#footnote-ref-11)
10. *See Southern California Broad. Co.*, Memorandum Opinion and Order, 6 FCC Rcd 4387, 4388, para. 5 (1991), *recon. denied*, Memorandum Opinion and Order, 7 FCC Rcd 3454 (1992). [↑](#footnote-ref-12)
11. *See Forfeiture Policy Statement and Amendment of Section 1.80(b) of the Rules to Incorporate the Forfeiture Guidelines*,Report and Order, 12 FCC Rcd 17087, 17113-15 (1997) (*Forfeiture Policy Statement*), *recon. denied*, 15 FCC Rcd 303 (1999); 47 CFR § 1.80(b)(10), note to paragraph (b)(10), Section I. [↑](#footnote-ref-13)
12. 47 U.S.C. § 503(b)(2)(E); *see also Forfeiture Policy Statement*,12 FCC Rcd at 17100; 47 CFR § 1.80(b)(10). [↑](#footnote-ref-14)
13. *See, e.g.*, *Virginia Center for Public Press*,Memorandum Opinion and Order and Notice of Apparent Liability, 34 FCC Rcd 9312 (MB 2019) (proposing $1,500 forfeiture for untimely filed renewal application for LPFM station). [↑](#footnote-ref-15)
14. 47 U.S.C. § 309(k). [↑](#footnote-ref-16)
15. 47 U.S.C. § 309(k)(1). [↑](#footnote-ref-17)
16. 47 U.S.C. §§ 309(k)(2), 309(k)(3). [↑](#footnote-ref-18)
17. For example, we do not find here that the Licensee's Station operation “was conducted in an exceedingly careless, inept and negligent manner and that the licensee is either incapable of correcting or unwilling to correct the operating deficiencies.” *See Heart of the Black Hills Stations*, Decision, 32 FCC 2d 196, 198, para. 6 (1971). Nor do we find on the record here that "the number, nature and extent" of the violations indicate that "the licensee cannot be relied upon to operate [the station] in the future in accordance with the requirements of its licenses and the Commission’s Rules." *Id.* at 200, para. 11. *See also Center for Study and Application of Black Econ. Dev.*, Hearing Designation Order, 6 FCC Rcd 4622 (1991); *Calvary Educ. Broad. Network, Inc*., Hearing Designation Order, 7 FCC Rcd 4037 (1992). [↑](#footnote-ref-19)
18. 47 U.S.C. § 503(b); 47 CFR § 1.80. [↑](#footnote-ref-20)
19. 47 CFR § 73.3539. [↑](#footnote-ref-21)
20. Payments made using the Commission’s Fee Filer system do not require the submission of an FCC Form 159. [↑](#footnote-ref-22)
21. For questions regarding payment procedures, please contact the Financial Operations Group Help Desk by phone at 1-877-480-3201 (option #6), or by e-mail at [ARINQUIRIES@fcc.gov](mailto:ARINQUIRIES@fcc.gov). [↑](#footnote-ref-23)
22. Instructions for completing the form may be obtained at <https://www.fcc.gov/Forms/Form159/159.pdf>. [↑](#footnote-ref-24)
23. *See* 47 CFR § 1.1914. [↑](#footnote-ref-25)
24. 47 CFR §§ 1.16 and 1.80(g)(3). [↑](#footnote-ref-26)
25. Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID-19. *See* *FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Filing*, Public Notice, 35 FCC Rcd 2788 (2020). [↑](#footnote-ref-27)
26. 47 U.S.C. § 503(b)(2)(E). *See, e.g.*, *Adrian Abramovich*, Forfeiture Order, 33 FCC Rcd 4663, 4678-79, paras. 44-45 (2018). [↑](#footnote-ref-28)