

Before the
Federal Communications Commission
Washington, D.C. 20554

In the Matter of )
)
Amendment of Section 73.622(j), Table of ) MB Docket No. 22-39
Allotments, Television Broadcast Stations ) RM-11917
(Billings, Montana) )

NOTICE OF PROPOSED RULEMAKING

Adopted: January 26, 2022

Released: January 26, 2022

Comment Date: [30 days after date of publication in the Federal Register]

Reply Comment Date: [45 days after date of publication in the Federal Register]

By the Chief, Video Division, Media Bureau:

I. INTRODUCTION

1. The Video Division, Media Bureau has before it a petition for rulemaking filed December 22, 2021 by Scripps Broadcasting Holdings LCC (Petitioner or Scripps), the licensee of KTVQ(TV), channel 10 (KTVQ or Station), Billings, Montana.1 The Petitioner requests the substitution of channel 20 for channel 10 at Billings, Montana, in the Table of Allotments.2

II. BACKGROUND

2. In support of its channel substitution request, the Petitioner states that the Commission has recognized that VHF channels have certain characteristics that pose challenges for their use in providing digital television service, including propagation characteristics that allow undesired signals and noise to be receivable at relatively far distances.3 According to the Petitioner, it has received many complaints from viewers unable to receive a reliable signal on channel 10.4 The Engineering Statement provided with the petition confirms that the proposed channel 20 contour would continue to reach virtually all of the population within the Station’s current service area and fully cover the city of Billings.5 An analysis using the Commission’s TVStudy software tool indicates that KTVQ’s move from channel 10 to channel 20 is predicted to create a small area where approximately 3,624 persons are predicted to lose

1 Petition of Scripps Broadcasting Holding LLC for Rulemaking (LMS File No. 0000177647, filed Dec. 22, 2021). KTVQ is a CBS network affiliate.

2 The Commission recently released an Order adopting a revised Table of Allotments, 47 CFR § 73.622(j), to codify Commission actions taken over the past several years that modified the Post-Transition Table of DTV Allotments, 47 CFR § 73.622(i), as it appears in the October 1, 2018 version of the Code of Federal Regulations. See Expanding the Economic and Innovation Opportunities of Spectrum Through Incentive Auction, Docket No. 12-268, Order, FCC 21-111 (rel. Oct. 25, 2021). These actions primarily related to the incentive auction and repacking process authorized by the Spectrum Act. See Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. No. 112-96, §§ 6402 (codified at 47 U.S.C. § 309(j)(8)(G)), 6403 (codified at 47 U.S.C. § 1452), 126 Stat. 156 (2012). If the Media Bureau adopts the Petitioner’s proposed channel substitution, it will amend the recently adopted Table of Allotments.

3 Petition at 2, citing Innovation in the Broadcast Television Bands: Allocations, Channel Sharing and Improvements to VHF, ET Docket No. 10-235, Notice of Proposed Rulemaking, 25 FCC Rcd 16498, 16511 (2010).

4 Petition at 2-3.

5 Engineering Statement at Figure 1.

service.<sup>6</sup> The loss area, however, is partially overlapped by the noise limited contours of Scripps' owned TV translator stations K15LB-D, Red Lodge, Montana, and K28ON-D, Castle Rock, Montana, both of which carry the CBS network programming aired by KTVQ.<sup>7</sup> Accordingly, only 483 persons would lose CBS service if KTVQ moves to channel 20, which Petitioner argues is *de minimis*.<sup>8</sup> In addition, the Engineering Statement shows that the loss area is also partially overlapped by the noise limited contours of KSVI (ABC) and KULR (NBC), Billings, Montana; KHMT (FOX), Hardin, Montana; and KSGW (ABC/FOX), Sheridan, Wyoming.<sup>9</sup> Thus, viewers in the loss area will continue to have access to major network programming.

### III. DISCUSSION

3. We believe that the Petitioner's channel substitution proposal warrants consideration. Channel 20 can be substituted for channel 10 at Billings, Montana, as proposed, in compliance with the principal community coverage requirements of section 73.625(a) of the Commission's rules (rules),<sup>10</sup> at coordinates 45° 46' 00.9" N and 108° 27' 28.8" W. In addition, we find that this channel change meets the technical requirements set forth in sections 73.616 and 73.623 of the rules.<sup>11</sup> Although the Petitioner's proposal would result in a loss of CBS service to approximately 483 people, we find such a loss to be *de minimis*.<sup>12</sup> While approximately 3,141 additional persons will lose access to KTVQ's signal, they will still be able to access CBS network programming through translator stations K15LB-D and K28ON-D. Thus, we propose to substitute channel 20 for channel 10 for KTVQ with the following specifications:

<u>City and State</u>	<u>Television Channel</u>	<u>Power (kW)</u>	<u>Antenna HAAT (m)</u>
Billings, Montana	20	1000	180

4. Accordingly, we seek comment on the proposed amendment of the Table of Allotments, section 73.622(j) of the rules,<sup>13</sup> for the community listed below, to read as follows:

<u>City and State</u>	<u>Channel No.</u>	
	<u>Present</u>	<u>Proposed</u>
Billings, Montana	10, 11, *16, 18	11, *16, 18, 20

### IV. PROCEDURAL MATTERS

5. *Showings Required.* Comments are invited on the proposal discussed in this Notice of Proposed Rulemaking (*NPRM*). The Petitioner or any proponent that expresses interest in the allotment will be expected to answer whatever questions are presented in initial comments. The petitioner of a proposed allotment is required to file comments even if it only resubmits or incorporates by reference its former pleadings. The petitioner must restate its present intention to apply for the channel if it is allotted

<sup>6</sup> Petition at 2; Engineering Statement at 4.

<sup>7</sup> In fact, due to VHF reception issues and terrain most of these viewers were likely receiving their CBS programming from these translators already.

<sup>8</sup> Petition at 3-4; Engineering Statement at 4.

<sup>9</sup> Petition at 4; Engineering Statement at Figure 3.

<sup>10</sup> 47 CFR § 73.625(a).

<sup>11</sup> 47 CFR §§ 73.616, 73.623.

<sup>12</sup> See *WSET, Inc.*, 80 FCC 2d 233, 246 (1980) (finding that loss of network service to less than 500 persons is *de minimis*).

<sup>13</sup> 47 CFR § 73.622(j).

and, if authorized, to build a station promptly.<sup>14</sup> Failure to file may lead to denial of the request. Any requests by a proponent for withdrawal or dismissal of an allotment request must be filed with the Commission in accordance with section 1.420(j) of the rules.<sup>15</sup>

6. *Cut-off Protection.* The following procedures will govern the consideration of the filings in this proceeding:

- (a) Counterproposals advanced in this proceeding itself will be considered, if advanced in initial comments, so that parties may comment on them in reply comments. They will not be considered if advanced in reply comments.<sup>16</sup>
- (b) The filing of a counterproposal may lead the Commission to allot a different channel than was requested in the Petition.<sup>17</sup>

7. *Comments and Reply Comments.* Pursuant to sections 1.415, 1.419, and 1.420 of the rules,<sup>18</sup> interested parties may file comments and reply comments on or before the dates indicated on the first page of this document. Comments may be filed using the Commission's Electronic Comment Filing System (ECFS).<sup>19</sup>

- **Electronic Filers:** Comments may be filed electronically using the Internet by accessing the ECFS: <http://apps.fcc.gov/ecfs/>. Parties that choose to file electronically only need to submit one copy of each filing so long as the submission conforms to all procedural and filing requirements. Online filing is optional.
- **Paper Filers:** Parties who choose to file by paper must file an original and one copy of each filing. Filings can be sent by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission. Any paper filing that is not addressed to the Office of the Secretary will be treated as filed on the day it is received in the Office of the Secretary. Accordingly, failure to follow the specified requirements may result in the treatment of a filing as untimely.
  - Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.
  - U.S. Postal Service first-class, Express, and Priority mail must be addressed to 45 L Street, NE, Washington, D.C. 20554.
  - Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID-19.<sup>20</sup>
  - During the time the Commission's building is closed to the general public and until further notice, if more than one docket or rulemaking number appears in the caption of a proceeding, paper filers need not submit two additional copies for each additional docket

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<sup>14</sup> See, e.g., *Buffalo, Iola, Normangee, and Madisonville, Texas*, MB Docket No. 07-729, Report and Order, 24 FCC Rcd 8192, 8194, para. 9 (Aud. Div. 2009).

<sup>15</sup> 47 CFR § 1.420(j).

<sup>16</sup> 47 CFR § 1.420(d).

<sup>17</sup> 47 CFR § 1.420(g)(2).

<sup>18</sup> 47 CFR §§ 1.415, 1.419, and 1.420.

<sup>19</sup> See *Electronic Filing of Documents in Rulemaking Proceedings*, 63 FR 24121 (1998).

<sup>20</sup> See *FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Policy*, Public Notice, 35 FCC Rcd 2788 (2020).

or rulemaking number; an original and one copy are sufficient.

8. *Service.* Pursuant section 1.420 of the rules,<sup>21</sup> all submissions by parties to this proceeding or by persons acting on behalf of such parties must be made in written comments, reply comments, or other appropriate pleadings. The person filing the comments shall serve comments on the petitioners. Reply comments shall be served on the person(s) who filed comments to which the reply is directed. A certificate of service shall accompany such comments and reply comments.<sup>22</sup> Additionally, a copy of such comments should be served on counsel for petitioner, as follows:

Christina A. Burrow, Esq.  
Cooley LLP  
1299 Pennsylvania Avenue, NW  
Washington, D.C. 20004-2400

9. *Ex Parte Notices– Restricted.* The proceeding this Notice initiates shall be treated as a “restricted” proceeding in accordance with the Commission’s *ex parte* rules.<sup>23</sup> For purposes of this restricted notice and comment rulemaking proceeding, members of the public are advised that no *ex parte* presentations are permitted from the time the Commission adopts a notice of proposed rulemaking until the proceeding has been decided and such decision in the applicable docket is no longer subject to reconsideration by the Commission or review by any court.<sup>24</sup> An *ex parte* presentation is not prohibited if specifically requested by the Commission or staff for the clarification or adduction of evidence or resolution of issues in the proceeding.<sup>25</sup> However, any new written information elicited from such a request or any summary of any new information shall be served by the person making the presentation upon the other parties to the proceeding in a particular docket unless the Commission specifically waives this service requirement.<sup>26</sup> Any comment that has not been served on the petitioner constitutes an *ex parte* presentation and shall not be considered in the proceeding. Any reply comment which has not been served on the person(s) who filed the comment, to which the reply is directed, constitutes an *ex parte* presentation and shall not be considered in the proceeding.

10. *Availability of Documents.* Comments, reply comments, and *ex parte* submissions will be available for public inspection via ECFS (<http://apps.fcc.gov/ecfs/>). Documents will be available electronically in ASCII, Microsoft Word, and/or Adobe Acrobat.

11. *Paperwork Reduction and Regulatory Flexibility.* The Commission has determined that the relevant provisions of the Regulatory Flexibility Act of 1980, as amended,<sup>27</sup> do not apply to a rulemaking proceeding to amend the Table of Allotments, section 73.622(j) of the rules.<sup>28</sup> This document does not contain proposed information collection requirements subject to the Paperwork Reduction Act of

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<sup>21</sup> 47 CFR § 1.420.

<sup>22</sup> See 47 CFR §1.420(a), (b), and (c).

<sup>23</sup> 47 CFR §§ 1.1200 *et seq.*

<sup>24</sup> 47 CFR § 1.1208.

<sup>25</sup> 47 CFR § 1.1204(a)(10).

<sup>26</sup> 47 CFR § 1.1204(a)(10)(ii). In addition, an oral presentation in a restricted proceeding not designated for hearing requesting action by a particular date or giving reasons that a proceeding should be expedited other than the need to avoid administrative delay is permitted. A detailed summary of the presentation must be filed in the record and served by the person making the presentation on the other parties to the proceeding, who may respond in support or opposition to the request for expedition, including by oral *ex parte* presentation, subject to the same service requirement. 47 CFR § 1.1204(a)(11).

<sup>27</sup> See 5 U.S.C. § 603. The RFA, *see* 5 U.S.C. § 601 *et seq.*, has been amended by the Small Business Regulatory Enforcement Fairness Act of 1996 (SBREFA), Pub. L. No. 104-121, Title II, 110 Stat. 857 (1996). The SBREFA was enacted as Title II of the Contract with America Advancement Act of 1996 (CWAAA).

<sup>28</sup> 47 CFR § 73.622(j).

1995.<sup>29</sup> In addition, therefore, it does not contain any proposed information collection burden “for small business concerns with fewer than 25 employees,” pursuant to the Small Business Paperwork Relief Act of 2002.<sup>30</sup>

12. *People with Disabilities.* To request materials in accessible formats for people with disabilities (braille, large print, electronic files, audio format), send an e-mail to [fcc504@fcc.gov](mailto:fcc504@fcc.gov) or call the Consumer & Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (tty).

13. *Additional Information.* For further information concerning the proceeding listed above, contact Joyce Bernstein, Video Division, Media Bureau, (202) 418-1647, [Joyce.Bernstein@fcc.gov](mailto:Joyce.Bernstein@fcc.gov).

## V. ORDERING CLAUSES

14. **IT IS ORDERED** that, pursuant to authority found in 47 U.S.C. sections 4(i), 5(c)(1), 303(g) and (r), and 307(b) of the Communications Act of 1934, as amended, 47 U.S.C. §§ 154(i), 155(c)(1), 303(g), (r), and 307(b) and sections 0.61, 0.204(b), and 0.283 of the rules, 47 CFR §§ 0.61, 0.204(b), and 0.283, **IT IS PROPOSED TO AMEND** the Table of Allotments, section 73.622(j) of the rules, 47 CFR § 73.622(j), as set forth in this *NPRM*, and this *NPRM IS ADOPTED*.

15. **IT IS FURTHER ORDERED** that, pursuant to applicable procedures set forth in sections 1.415, 1.419, 1.420 of the rules, 47 CFR §§ 1.415, 1.419, and 1.420, interested parties may file comments, including counterproposals, on the *NPRM* in MB Docket No. 22-39 and RM-11917 on or before thirty (30) days after publication in the Federal Register and reply comments on or before forty five (45) days after publication in the Federal Register.

FEDERAL COMMUNICATIONS COMMISSION

Barbara A. Kreisman  
Chief, Video Division  
Media Bureau

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<sup>29</sup> See 44 U.S.C. §§ 3501-3520.

<sup>30</sup> See 44 U.S.C. § 3506(c)(4).