

Before the
Federal Communications Commission
Washington, D.C. 20554

In the Matter of)
)
Amendment of Section 73.622(j), Table of TV) MB Docket No. 23-286
Allotments, Television Broadcast Stations) RM-11960
(Winnemucca, Nevada))
)

NOTICE OF PROPOSED RULEMAKING

Adopted: August 23, 2023

Released: August 23, 2023

Comment Date: [30 days after date of publication in the Federal Register]

Reply Comment Date: [45 days after date of publication in the Federal Register]

By the Chief, Video Division, Media Bureau:

I. INTRODUCTION

1. The Video Division, Media Bureau (Bureau), has before it a petition for rulemaking filed on June 15, 2023 and amended on August 8, 2023, by Gray Television Licensee, LLC (Petitioner or Gray), the permittee of unbuilt station KWNV(DT), channel 7, Winnemucca, Nevada (KWNV or Station).1 The Petitioner requests the substitution of channel 16 for channel 7 at Winnemucca, Nevada in the Table of TV Allotments.

II. BACKGROUND

2. In support of its channel substitution request, the Petitioner states that its proposed channel substitution will serve the public interest because it allows Gray to build out this new station to avoid well-documented issues with indoor digital VHF reception since the 2009 digital transition.2 Petitioner states that the Commission has recognized the deleterious effects manmade noise has on the reception of VHF signals, finding that "the propagation characteristics of these channels allow undesired signals and noise to be receivable at relatively farther distances, nearby electrical devices tend[] to emit noise in this band that can cause interference, and reception of VHF signals requires physically larger antennas ... relative to UHF channels."3 Additionally, the Commission has observed the "large variability in the performance (especially intrinsic gain) of indoor antennas available to consumers, with most antennas receiving fairly well at UHF and the substantial majority not so well to very poor at high-VHF."4 We note that Gray does not propose a change in transmitter location. It is currently authorized to operate on channel 7 with an effective radiated power (ERP) of one kilowatt (kW) at an average height above average terrain (HAAT) of 649 meters, and proposes a slight increase for its proposed channel 16

1 Petition for Rulemaking of Gray Television Licensee, LLC on file at LMS File No. 0000216796 (Petition). The Petitioner amended its Petition to include a portion of the filing which it inadvertently omitted.

2 Petition at 1-2 and Engineering Statement at 1. Gray was granted a construction permit for this station on September 13, 2022 (LMS File No. 0000195678).

3 Petition at 2, citing Innovation in the Broadcast Television Bands: Allocations, Channel Sharing and Improvements to VHF, ET Docket No. 10-235, Notice of Proposed Rulemaking, 25 FCC Rcd 16498, 16511, para. 42, 44 (2010)(Channel Sharing NPRM). The Petitioner also states that its experience in other markets is that many viewers experience significant difficulty in receiving VHF television signals. Engineering Statement at 1.

4 Channel Sharing NPRM at para. 44.

facility.⁵

III. DISCUSSION

3. We believe that the Petitioner's channel substitution proposal warrants consideration. Channel 16 can be substituted for channel 7 at Winnemucca, Nevada, as proposed, in compliance with the principal community coverage requirements of section 73.625(a) of the Commission's Rules (rules),⁶ at coordinates 41° 00' 31.0" N and 117° 46' 13.0" W. In addition, we find that this channel change meets the technical requirements set forth in sections 73.616 and 73.623 of the rules.⁷

4. We propose to substitute channel 16 for channel 7 for KWNV with the following specifications:

<u>City and State</u>	<u>Channel</u>	<u>Power (kW)</u>	<u>Antenna HAAT (m)</u>
Winnemucca, Nevada	16	20	651

5. Accordingly, we seek comment on the proposed amendment of the Table of TV Allotments, section 73.622(j) of the rules,⁸ for the community listed below, to read as follows:

<u>City and State</u>	<u>Channel No.</u>	
	<u>Present</u>	<u>Proposed</u>
Winnemucca, Nevada	7	16

IV. PROCEDURAL MATTERS

6. *Showings Required.* Comments are invited on the proposal discussed in this Notice of Proposed Rulemaking (*NPRM*). The Petitioner or any proponent that expresses interest in the allotment will be expected to answer whatever questions are presented in initial comments. The petitioner of a proposed allotment is required to file comments even if it only resubmits or incorporates by reference its former pleadings. The Petitioner must restate its present intention to apply for the channel if it is allotted and, if authorized, to build a station promptly.⁹ Failure to file may lead to denial of the request. Any requests by a proponent for withdrawal or dismissal of an allotment request must be filed with the Commission in accordance with section 1.420(j) of the rules.¹⁰

7. *Cut-off Protection.* The following procedures will govern the consideration of the filings in this proceeding:

- (a) Counterproposals advanced in this proceeding itself will be considered, if advanced in initial comments, so that parties may comment on them in reply comments. They will not be considered if advanced in reply comments.¹¹
- (b) The filing of a counterproposal may lead the Commission to allot a different channel than was requested in the Petition.¹²

⁵ Petition, Engineering Statement at 1-2.

⁶ 47 CFR § 73.625(a).

⁷ 47 CFR §§ 73.616, 73.623.

⁸ 47 CFR § 73.622(j).

⁹ See, e.g., *Buffalo, Iola, Normangee, and Madisonville, Texas*, MB Docket No. 07-729, Report and Order, 24 FCC Rcd 8192, 8194, para. 9 (Aud. Div. 2009).

¹⁰ 47 CFR § 1.420(j).

¹¹ 47 CFR § 1.420(d).

¹² 47 CFR § 1.420(g)(2).

8. *Comments and Reply Comments.* Pursuant to sections 1.415, 1.419, and 1.420 of the rules,¹³ interested parties may file comments and reply comments on or before the dates indicated on the first page of this document. Comments may be filed using the Commission's Electronic Comment Filing System (ECFS).¹⁴

- **Electronic Filers:** Comments may be filed electronically using the Internet by accessing the ECFS: <http://apps.fcc.gov/ecfs/>. Parties that choose to file electronically only need to submit one copy of each filing so long as the submission conforms to all procedural and filing requirements. Online filing is optional.
- **Paper Filers:** Parties who choose to file by paper must file an original and one copy of each filing. Filings can be sent by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission. Any paper filing that is not addressed to the Office of the Secretary will be treated as filed on the day it is received in the Office of the Secretary. Accordingly, failure to follow the specified requirements may result in the treatment of a filing as untimely.
 - Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.
 - U.S. Postal Service first-class, Express, and Priority mail must be addressed to 45 L Street, NE, Washington D.C. 20554.
 - Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID-19.¹⁵
 - During the time the Commission's building is closed to the general public and until further notice, if more than one docket or rulemaking number appears in the caption of a proceeding, paper filers need not submit two additional copies for each additional docket or rulemaking number; an original and one copy are sufficient.

9. *Service.* Pursuant to section 1.420 of the rules,¹⁶ all submissions by parties to this proceeding or by persons acting on behalf of such parties must be made in written comments, reply comments, or other appropriate pleadings. The person filing the comments shall serve comments on the petitioners. Reply comments shall be served on the person(s) who filed comments to which the reply is directed. A certificate of service shall accompany such comments and reply comments.¹⁷ Additionally, a copy of such comments should be served on counsel for petitioner, as follows:

Joan Stewart, Esq.
Wiley Rein LLP
2050 M Street, NW
Washington, D.C. 20036

10. *Ex Parte Notices– Restricted.* The proceeding this Notice initiates shall be treated as a

¹³ 47 CFR §§ 1.415, 1.419, and 1.420.

¹⁴ See *Electronic Filing of Documents in Rulemaking Proceedings*, 63 FR 24121 (1998).

¹⁵ See *FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Policy*, Public Notice, 35 FCC Rcd 2788 (2020).

¹⁶ 47 CFR § 1.420.

¹⁷ See 47 CFR §1.420(a), (b) and (c).

“restricted” proceeding in accordance with the Commission’s *ex parte* rules.¹⁸ For purposes of this restricted notice and comment rulemaking proceeding, members of the public are advised that no *ex parte* presentations are permitted from the time the Commission adopts a notice of proposed rulemaking until the proceeding has been decided and such decision in the applicable docket is no longer subject to reconsideration by the Commission or review by any court.¹⁹ An *ex parte* presentation is not prohibited if specifically requested by the Commission or staff for the clarification or adduction of evidence or resolution of issues in the proceeding.²⁰ However, any new written information elicited from such a request or any summary of any new information shall be served by the person making the presentation upon the other parties to the proceeding in a particular docket unless the Commission specifically waives this service requirement.²¹ Any comment that has not been served on the petitioner constitutes an *ex parte* presentation and shall not be considered in the proceeding. Any reply comment which has not been served on the person(s) who filed the comment, to which the reply is directed, constitutes an *ex parte* presentation and shall not be considered in the proceeding.

11. *Availability of Documents.* Comments, reply comments, and *ex parte* submissions will be available for public inspection via ECFS (<http://apps.fcc.gov/ecfs/>). Documents will be available electronically in ASCII, Microsoft Word, and/or Adobe Acrobat.

12. *Paperwork Reduction and Regulatory Flexibility.* The Commission has determined that the relevant provisions of the Regulatory Flexibility Act of 1980, as amended,²² do not apply to a rulemaking proceeding to amend the Table of TV Allotments, section 73.622(j) of the rules.²³ This document does not contain proposed information collection requirements subject to the Paperwork Reduction Act of 1995.²⁴ In addition, therefore, it does not contain any proposed information collection burden “for small business concerns with fewer than 25 employees,” pursuant to the Small Business Paperwork Relief Act of 2002.²⁵

13. *People with Disabilities.* To request materials in accessible formats for people with disabilities (braille, large print, electronic files, audio format), send an e-mail to fcc504@fcc.gov or call the Consumer & Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (tty).

14. *Additional Information.* For further information concerning the proceeding listed above, contact Joyce Bernstein, Video Division, Media Bureau, Joyce.Bernstein@fcc.gov.

¹⁸ 47 CFR §§ 1.1200 *et seq.*

¹⁹ 47 CFR § 1.1208.

²⁰ 47 CFR § 1.1204(a)(10).

²¹ 47 CFR § 1.1204(a)(10)(ii). In addition, an oral presentation in a restricted proceeding not designated for hearing requesting action by a particular date or giving reasons that a proceeding should be expedited other than the need to avoid administrative delay is permitted. A detailed summary of the presentation must be filed in the record and served by the person making the presentation on the other parties to the proceeding, who may respond in support or opposition to the request for expedition, including by oral *ex parte* presentation, subject to the same service requirement. 47 CFR § 1.1204(a)(11).

²² See 5 U.S.C. § 603. The RFA, *see* 5 U.S.C. § 601 *et seq.*, has been amended by the Small Business Regulatory Enforcement Fairness Act of 1996 (SBREFA), Pub. L. No. 104-121, Title II, 110 Stat. 857 (1996). The SBREFA was enacted as Title II of the Contract with America Advancement Act of 1996 (CWAAA).

²³ 47 CFR § 73.622(j).

²⁴ See 44 U.S.C. §§ 3501-3520.

²⁵ See 44 U.S.C. § 3506(c)(4).

V. ORDERING CLAUSES

15. **IT IS ORDERED** that, pursuant to authority found in 47 U.S.C. sections 4(i), 5(c)(1), 303(g) and (r), and 307(b) of the Communications Act of 1934, as amended, 47 U.S.C. §§ 154(i), 155(c)(1), 303(g), (r), and 307(b) and sections 0.61, 0.204(b), and 0.283 of the rules, 47 CFR §§ 0.61, 0.204(b), and 0.283, **IT IS PROPOSED TO AMEND** the Table of TV Allotments, section 73.622(j) of the rules, 47 CFR § 73.622(j), as set forth in this *NPRM*, and this *NPRM IS ADOPTED*.

16. **IT IS FURTHER ORDERED** that, pursuant to applicable procedures set forth in sections 1.415, 1.419, 1.420 of the rules, 47 CFR §§ 1.415, 1.419, and 1.420, interested parties may file comments, including counterproposals, on the *NPRM* in MB Docket No. 23-286 and RM-11960 on or before thirty (30) days after publication in the Federal Register and reply comments on or before forty five (45) days after publication in the Federal Register.

FEDERAL COMMUNICATIONS COMMISSION

Barbara A. Kreisman
Chief, Video Division
Media Bureau