Before the Federal Communications Commission Washington, D.C. 20554

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)	Facility ID No. 8523
)	NAL/Acct. No. 202441420002
)	FRN: 0009961889
)	LMS File No. 0000188479
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NOTICE OF APPARENT LIABILITY FOR FORFEITURE

Adopted: January 11, 2024

Released: January 11, 2024

By the Chief, Video Division, Media Bureau:

I. INTRODUCTION

1. The Media Bureau (Bureau) has before it the application¹ of Nexstar Media Inc. (Licensee), for renewal of its license for full power television station KAMR-TV, Amarillo, Texas (Station). In this *Notice of Apparent Liability for Forfeiture (NAL)*, we find the Licensee apparently willfully and repeatedly violated the Commission's rules (Rules) by failing to timely file the Station's quarterly issues/programs lists in violation of section 73.3526(e)(11)(i) of the Rules.² Based upon our review of the facts and circumstances before us, we conclude that the Licensee is apparently liable for a monetary forfeiture in the amount of six thousand dollars (\$6,000).

II. BACKGROUND

2. Section 73.3526(e)(11)(i) of the Rules requires every commercial television licensee to place in its Online Public Inspection File (OPIF), on a quarterly basis, an issues/programs list that details programs that have provided the station's most significant treatment of community issues during the preceding three month period and must include a brief narrative of the issues addressed, as well as the time, date, duration, and title of each program in which the issues were treated.³ Issues/programs lists must be placed in the station's OPIF by the tenth day of the succeeding calendar quarter and copies must be retained until final action on the station's next license renewal application.⁴

3. On April 1, 2022, the Licensee filed its Application. The Licensee disclosed in the Application that the licensee failed to upload copies of its issues/programs lists in a timely manner.⁵ On July 6, 2023, the Licensee amended its Application disclosing additional late filed issues/programs lists.⁶ In total, the Licensee disclosed and a Bureau staff inspection of the Station's OPIF confirmed that the Licensee failed to upload copies of its issues/programs lists for nine quarters. Specifically, it uploaded five lists more than one year late, two lists between one month and one year late, and two lists between one day and one month late. The Licensee did not provide an explanation for the late filings.

⁴ Id.

¹ Application of Nexstar Media Inc. for Renewal of License, LMS File No. 0000188479 (filed April 1, 2022, amended July 6, 2023) (Application).

² 47 CFR § 73.3526(e)(11)(i).

³ Id.

⁵ Application at KAMR Online Public File.

⁶ Application at KAMR Online Public File Amended

III. DISCUSSION

4. This *NAL* is issued pursuant to section 503(b)(1)(B) of the Communications Act of 1934, as amended (Act), which states a person who is found to have willfully or repeatedly failed to comply with any provision of the Act, or any rule, regulation, or order issued by the Commission, shall be liable to the United States for a forfeiture penalty.⁷ Section 312(f)(1) of the Act defines willful as "the conscious and deliberate commission or omission of [any] act, irrespective of any intent to violate" the law.⁸ The legislative history to section 312(f)(1) of the Act clarifies that this definition of willful applies to both sections 312 and 503(b) of the Act,⁹ and the Commission has so interpreted the term in the section 503(b) context.¹⁰ Section 312(f)(2) of the Act provides that "[t]he term 'repeated,' when used with reference to the commission or omission of any act, means the commission of such act more than once or, if such commission or omission is continuous, for more than one day."¹¹

5. *Apparent Violation*. The Licensee admits that it failed to upload in a timely manner to the Station's OPIF copies of the Station's issues/programs lists. In total, the Licensee failed to upload in a timely manner issues/programs lists for nine quarters. These lists were between one day and over one-year late, as outlined above.¹² We therefore find that the Licensee has apparently willfully and repeatedly violated section 73.3526(e)(11)(i) of the Rules.¹³

6. *Proposed Forfeiture Amount*. The Commission's *Forfeiture Policy Statement* and section 1.80(b)(10) of the Rules establish a base forfeiture amount of \$10,000 for public file violations.¹⁴ In determining the appropriate forfeiture amount, we may adjust the base amount upward or downward by considering the factors enumerated in section 503(b)(2)(E) of the Act, including "the nature, circumstances, extent and gravity of the violation, and, with respect to the violator, the degree of culpability, any history of prior offenses, ability to pay, and such other matters as justice may require."¹⁵

7. In this case, the Licensee failed to timely upload to its OPIF copies of its issues/programs lists for nine quarters, including five lists that were filed over one year late, two lists that were filed between one month and one year late, and two lists that were filed between one day and one month late, in violation of section 73.3526(e)(11)(i) of the Rules.¹⁶ Although the Licensee did not provide an explanation for its repeated failure to timely upload its issue/programs lists, we note that "employee acts or omissions, such as clerical errors in failing to file required forms, do not excuse violations."¹⁷ Further, it is well established precedent that "inadvertence . . . is at best, ignorance of the law, which the

¹⁰ See Southern California Broadcasting Co., Memorandum Opinion and Order, 6 FCC Rcd 4387, 4388, para. 5 (1991) (Southern California), recon. denied, 7 FCC Rcd 3454 (1992).

¹¹ 47 U.S.C. § 312(f)(2).

¹² See supra para. 3.

¹³ See 47 CFR § 73.3526(e)(11)(i).

¹⁴ See Forfeiture Policy Statement and Amendment of Section 1.80 of the Rules to Incorporate the Forfeiture Guidelines, CI Docket No. 95-6, Report and Order, 12 FCC Rcd 17087, 17113-15 (1997) (Forfeiture Policy Statement), recon. denied, 15 FCC Rcd 303 (1999); 47 CFR § 1.80(b), paragraph (b)(10), Table 1.

¹⁵ 47 U.S.C. § 503(b)(2)(E). *See also Forfeiture Policy Statement*, 12 FCC Rcd at 17100-01; 47 CFR § 1.80(b)(10); 47 CFR § 1.80(b), paragraph (b)(10), Table 3.

¹⁶ See 47 CFR § 73.3526(e)(11)(i).

¹⁷ Application for Review of Monetary Forfeiture Assessed Against Standard Comm'cns Corp., Memorandum Opinion and Order, 1 FCC Rcd 358, 359, para. 4 (1986).

⁷ See 47 U.S.C. § 503(b)(1)(B); see also 47 CFR § 1.80(a)(2).

⁸ 47 U.S.C. § 312(f)(1).

⁹ See H.R. Rep. No. 97-765, at 51 (1982) (Conf. Rep.).

Commission does not consider a mitigating circumstance."¹⁸ Taking into consideration all of the factors required by section 503(b)(2)(E) of the Act and the *Forfeiture Policy Statement*, we find that under the facts of this case, including the number of late filings and the extent by which they were late, a forfeiture in the amount of \$6,000 is appropriate for the Licensee's apparent failure to timely upload its issues/programs lists. We also find that the Licensee's apparent violation of section 73.3526(e)(11)(i) of the Rules¹⁹ does not constitute a "serious violation" warranting designation of the Application for evidentiary hearing.²⁰

IV. ORDERING CLAUSES

8. Accordingly, **IT IS ORDERED**, pursuant to section 503(b) of the Communications Act of 1934, as amended, 47 U.S.C. § 503(b), and sections 1.80 and 0.283(d) of the Commission's Rules, 47 CFR §§ 1.80 and 0.283(d), that **Nexstar Media, Inc.** is hereby **NOTIFIED** of its **APPARENT LIABILITY FOR FORFEITURE** in the amount of six thousand dollars (\$6,000) for its apparent willful and repeated violation of section 73.3526(e)(11)(i) of the Commission's Rules, 47 CFR § 73.3526(e)(11)(i).

9. **IT IS FURTHER ORDERED** that, pursuant to section 1.80 of the Commission's Rules, 47 CFR § 1.80, within thirty (30) days of the release date of this *NAL*, **Nexstar Media, Inc. SHALL PAY** the full amount of the proposed forfeiture or **SHALL FILE** a written statement seeking reduction or cancellation of the proposed forfeiture.

10. Payment of the forfeiture must be made by credit card, ACH (Automated Clearing House) debit from a bank account using CORES (the Commission's online payment system),²¹ or by wire transfer. Payments by check or money order to pay a forfeiture are no longer accepted. **Upon payment, Licensee must send notice that payment has been made by e-mail to** <u>VideoNAL@fcc.gov</u>. Below are instructions that payors should follow based on the form of payment selected:²²

• Payment by wire transfer must be made to ABA Number 021030004, receiving bank TREAS/NYC, and Account Number 27000001. A completed FCC Form 159 must be faxed to the Federal Communications Commission at 202-418-2843 or e-mailed to <u>RROGWireFaxes@fcc.gov</u> on the same business day the wire transfer is initiated. Failure to provide all required information in Form 159 may result in payment not being recognized as having been received. When completing FCC Form 159, enter the Account Number in block number 23A (call sign/other ID), enter the letters "FORF" in block number 24A (payment

²¹ Payments made using CORES do not require the submission of an FCC Form 159.

²² For questions regarding payment procedures, please contact the Financial Operations Group Help Desk by phone at 1-877-480-3201 (option #6), or by e-mail at <u>ARINQUIRIES@fcc.gov</u>.

¹⁸ Southern California, 6 FCC Rcd at 4387, para. 3.

¹⁹ 47 CFR § 73.3526(e)(11)(i).

²⁰ In evaluating an application for license renewal, the Commission's decision is governed by section 309(k) of the Act. 47 U.S.C. § 309(k). That section provides that if, upon consideration of the application and pleadings, we find that: (1) the station has served the public interest, convenience, and necessity; (2) there have been no serious violations of the Act or the Rules; and (3) there have been no other violations which, taken together, constitute a pattern of abuse, we are to grant the renewal application. 47 U.S.C. § 309(k)(1). If, however, the licensee fails to meet that standard, the Commission may deny the application—after notice and opportunity for a hearing under section 309(e) of the Act—or grant the application "on terms and conditions as are appropriate, including renewal for a term less than the maximum otherwise permitted." 47 U.S.C. §§ 309(k)(2), 309(k)(3). The Licensee's Application is subject to an unrelated informal objection. *See* Informal Objection to Renewal Application of Nexstar Media, Inc. filed by WNAC, LLC, LMS Pleading File No. 0000216427 (filed June 8, 2023). This *NAL* does not address this informal objection, nor is it intended to prejudge any future decisions or actions regarding the informal objection. The Station's license renewal will be acted upon by separate action upon conclusion of the proceeding related to the informal objection and this forfeiture proceeding.

type code), and enter in block number 11 the FRN(s) captioned above (Payor FRN).²³ For additional detail and wire transfer instructions, go to <u>https://www.fcc.gov/licensing-databases/fees/wire-transfer</u>.

- Payment by credit card must be made by using the Commission's Registration System (CORES) at https://apps.fcc.gov/cores/userLogin.do. To pay by credit card, log-in using the FCC Username associated to the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Manage Existing FRNs | FRN Financial | Bills & Fees" from the CORES Menu, then select FRN Financial and the view/make payments option next to the FRN. Select the "Open Bills" tab and find the bill number associated with the NAL/Acct. No. The bill number is the NAL/Acct. No. (e.g., NAL/Acct. No. 1912345678 would be associated with FCC Bill Number 1912345678). After selecting the bill for payment, choose the "Pay by Credit Card" option. Please note that there is a \$24,999.99 limit on credit card transactions.
- Payment by ACH must be made by using the Commission's Registration System (CORES) at https://apps.fcc.gov/cores/paymentFrnLogin.do. To pay by ACH, log in using the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Manage Existing FRNs | FRN Financial | Bills & Fees" on the CORES Menu, then select FRN Financial and the view/make payments option next to the FRN. Select the "Open Bills" tab and find the bill number associated with the NAL/Acct. No. The bill number is the NAL/Acct. No. (e.g., NAL/Acct. No. 1912345678 would be associated with FCC Bill Number 1912345678). Finally, choose the "Pay from Bank Account" option. Please contact the appropriate financial institution to confirm the correct Routing Number and the correct account number from which payment will be made, and verify with that financial institution that the designated account has authorization to accept ACH transactions.

11. The written response seeking reduction or cancellation of the proposed forfeiture, if any, must include a detailed factual statement supported by appropriate documentation and affidavits pursuant to sections 1.16 and 1.80(g)(3) of the Rules.²⁴ The written response must be filed with the Office of the Secretary, Federal Communications Commission, 45 L Street, NE, Washington, D.C. 20554, ATTN: Barbara A. Kreisman, Chief, Video Division, Media Bureau, and **MUST INCLUDE** the NAL/Acct. No. referenced above. A copy must also be sent by e-mail to <u>VideoNAL@fcc.gov</u> to assist in processing the response.

- Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.
 - Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.
 - Postal Service first-class, Express, and Priority mail must be addressed to 45 L Street, NE, Washington, D.C. 20554.
 - Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID-19.²⁵

²³ Instructions for completing the form may be obtained at <u>https://www.fcc.gov/Forms/Form159/159.pdf</u>.

²⁴ 47 CFR §§ 1.16 and 1.80(g)(3).

²⁵ See FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Policy, Public Notice, 35 FCC Rcd 2788 (2020).

12. The Commission will not consider reducing or canceling a forfeiture in response to a claim of inability to pay unless the respondent submits: (1) federal tax returns for the most recent threeyear period; (2) financial statements prepared according to Generally Accepted Accounting Principles (GAAP); or (3) some other reliable and objective documentation that accurately reflects the respondent's current financial status. Any claim of inability to pay must specifically identify the basis for the claim by reference to the financial documentation submitted. Inability to pay, however, is only one of several factors that the Commission will consider in determining the appropriate forfeiture, and we have discretion to not reduce or cancel the forfeiture if other prongs of 47 U.S.C. § 503(b)(2)(E) support that result.²⁶

13. Requests for full payment of the forfeiture proposed in this *NAL* under the installment plan should be sent to: Associate Managing Director-Financial Operations, 45 L Street, NE, Washington, D.C. 20554.²⁷ Questions regarding payment procedures should be directed to the Financial Operations Group Help Desk by phone, 1-877-480-3201 (option #6), or by e-mail at <u>ARINQUIRIES@fcc.gov</u>.

14. **IT IS FURTHER ORDERED**, that copies of this *NAL* shall be sent, by First Class and Certified Mail, Return Receipt Requested, to **Nexstar Media, Inc.**, Jason Roberts, VP & Associate General Counsel, 545 E John Carpenter Freeway Suite 700, Irving, TX 75062, and by e-mail to jasroberts@nexstar.tv.

FEDERAL COMMUNICATIONS COMMISSION

Barbara A. Kreisman Chief, Video Division Media Bureau

²⁶ See, e.g., Adrian Abramovich, Forfeiture Order, 33 FCC Rcd 4663, 4678-79, paras. 44-45 (2018).

²⁷ See 47 CFR § 1.1914.