

## Federal Communications Commission Washington, D.C. 20554

May 9, 2024

**DA 24-440** 

In Reply Refer to: 1800B3-ARR Released: May 9, 2024

All Music Portland c/o Rob Poston 11366 NW Blackfield Ln. Portland, OR 97213 rob poston@hotmail.com

Re: All Music Portland

New LPFM, Hillsboro, Oregon Facility ID No. 787820 Application File No. 0000232422

**Petition for Reconsideration** 

## Dear Applicant:

We have before us a Petition for Reconsideration (Petition)<sup>1</sup> filed by All Music Portland (Petitioner), seeking reconsideration of the Media Bureau's (Bureau) dismissal of Petitioner's application (Application) for a construction permit for a new low power FM (LPFM) station at Hillsboro, Oregon.<sup>2</sup> For the reasons set forth below, we deny the Petition.

**Background**. Petitioner filed the Application during the 2023 LPFM Filing Window.<sup>3</sup> On January 23, 2024, Bureau staff dismissed the Application for failure to meet the minimum distance spacing requirements enumerated in section 73.807(a)<sup>4</sup> of the Commission's rules (Rules) with respect to the co-channel license of station KFFD-LP, Beaverton, Oregon, and with respect to the second-adjacent channel licenses of stations KLVP(FM), Aloha, Oregon, and KUPL(FM), Portland, Oregon. The staff also noted that an amendment was not permitted under section 73.870(c) of the Rules.<sup>5</sup>

In the Petition, Petitioner seeks reinstatement of the Application in order to amend the Application to change the proposed Station coordinates to the coordinates it had intended to use.<sup>6</sup> Specifically, Petitioner: 1) argues that while the Application Tech Box listed inaccurate coordinates (45)

<sup>&</sup>lt;sup>1</sup> Pleading File No. 0000239428 (filed Feb. 18, 2024).

<sup>&</sup>lt;sup>2</sup> Application File No. 0000232422 (filed Dec. 12, 2023).

<sup>&</sup>lt;sup>3</sup> Media Bureau Announces Filing Procedures and Requirements for November 1 – November 8, 2023, Low Power FM Filing Window, Public Notice, DA 23-642 (MB July 31, 2023) (Procedures Public Notice). Based on a request from LPFM advocates, the Bureau subsequently delayed the window until December 6, 2023. Media Bureau Announces Revised Dates for LPFM New Station Application Filing Window, Public Notice, DA 23-984 (MB Oct. 17, 2023). The Bureau subsequently extended the close of the window until December 15, 2023. Media Bureau Announces Extension of LPFM New Station Application Filing Window, Public Notice, DA 23-1150 (MB Dec. 11, 2023).

<sup>&</sup>lt;sup>4</sup> See 47 CFR § 73.807(a).

<sup>&</sup>lt;sup>5</sup> See Broadcast Actions, Public Notice, Report No. PN-2-240123-01 (MB Jan. 23, 2024) (*Dismissal Public Notice*) (citing 47 CFR § 73.870(c)). See also Application File Nos. BLL-20180827ABI, BLED-20150929ACF, and BLH-20110422AAN (license applications for KFFD-LP, KLVP(FM), and KUPL(FM)).

<sup>&</sup>lt;sup>6</sup> Petition at 1-3.

32' 44.1" N, 122 27' 47.4" W) (Application Coordinates) due to a typographical error, the Second Adjacent Waiver Request attached to the Application includes the correct coordinates (45 32' 44.1" N, 122 57' 47.4" W) (Intended Coordinates); and 2) notes that the Commission dismissed similar LPFM applications in previous LPFM windows due to section 73.807 location typographical errors, but the applicants corrected those errors, and the Commission reinstated the applications.<sup>7</sup>

**Discussion**. The Commission will consider a petition for reconsideration only when the petitioner shows either a material error in the Commission's original determination, or raises additional facts not known or existing at the time of the petitioner's last opportunity to present such matters.<sup>8</sup> Petitioner has not demonstrated any legal error in the Bureau's dismissal of the Application, nor has it cited any precedent that warrants reinstatement.

Section 73.807 Violation. Bureau staff correctly dismissed the Application for failure to meet the co-channel and second-adjacent channel spacing requirements, as outlined in section 73.807(a).9 Specifically, LPFM applicants must protect authorized FM stations, pending applications for new and existing FM stations filed prior to the release of the *Procedures Public Notice*, authorized LPFM stations, and vacant FM allotments, by meeting the minimum distance separation requirements specified in section 73.807 of the Commission's Rules.<sup>10</sup> Pursuant to section 73.870(c), any application submitted during an LPFM filing window that fails to meet the spacing requirements of section 73.807 will be dismissed without opportunity to amend.<sup>11</sup> Moreover, the *Procedures Public Notice* warned LPFM applicants that, "[c]onsistent with established processing rules, an LPFM application that fails to protect these authorizations, applications, and vacant FM allotments will be *dismissed with no opportunity to correct the deficiency*."<sup>12</sup>

The Commission has held that when determining technical acceptability, Bureau staff relies *only* on the technical parameters specified within the Tech Box of the application.<sup>13</sup> Bureau staff does *not* review attachments or information specified elsewhere in the application to resolve discrepancies caused by typographical or other applicant errors.<sup>14</sup> Accordingly, here, the Bureau correctly dismissed the

<sup>&</sup>lt;sup>7</sup> *Id.* at 4 (citing Application File Nos. BNPL-20131114AUD, BNPL-20131112ABV, and BNPL-20131114AVO). (Reinstated Applications). *See also* Application at Attach. "Second Adjacent Waiver Request.pdf" (Second Adjacent Waiver Request).

<sup>&</sup>lt;sup>8</sup> See 47 CFR § 1.106(c), (d); see also WWIZ, Inc., Memorandum Opinion and Order, 37 FCC 685, 686 (1964).

<sup>9 47</sup> CFR § 73.807(a).

<sup>&</sup>lt;sup>10</sup> *Id*.

<sup>&</sup>lt;sup>11</sup> See id. § 73.870(c).

<sup>&</sup>lt;sup>12</sup> See Procedures Public Notice at 3 and n.14 (emphasis in original) (citing Low Power FM Filing Window, Public Notice, 15 FCC Rcd 24817, 24818 (MB 2000); Media Bureau Announces Availability of the Revised FCC Form 318 and the Filing Procedures for October 15-October 29, 2013 Low Power FM Filing Window, Public Notice, 28 FCC Rcd 8854, 8855 (MB 2013); 47 CFR §73.870(c)); see also Christian Charities Deliverance Church, Memorandum Opinion and Order, 30 FCC Rcd 10548, 10552-53, paras. 11-12 (2015) (Christian Charities) (affirming section 73.870(c) dismissal of applications for failure to meet minimum spacing requirements).

<sup>&</sup>lt;sup>13</sup> See Roman Catholic Diocese of Portland, Memorandum Opinion and Order, 29 FCC Rcd 15068, 15072, para. 8 (2014) (Diocese of Portland).

<sup>&</sup>lt;sup>14</sup> See id. (directing staff to "make any technical and legal evaluations of, and take any actions regarding, such applications based upon the stated antenna location coordinates specified in the Tech Box, without resort to any other data in the Tech Box or elsewhere in the application or attachments. Such staff actions may include, but are not limited to, dismissal of such defective applications and refusal to accept amendments where such amendments would conflict with accurate and rule-compliant window-filed applications."); see also Procedures Public Notice at 8 (cautioning LPFM applicants of this practice).

Application because the Application Coordinates specified in the "Antenna Location Data" Tech Box section of the Application failed to meet the minimum distance spacing requirements of section 73.807(a)(1) with respect to co-channel station KFFD-LP, and with respect to second-adjacent channel stations KLVP(FM) and KUPL(FM). As noted, the Commission has previously held that the Bureau may properly prohibit dismissed LPFM applicants that did not comply with the co-channel and second-adjacent channel spacing rules in the filing window from filing amendments to correct violations of section 73.807. Additionally, typographical error claims cannot be used to justify filing an otherwise prohibited amendment. In the filing window from filing amendment and second-adjacent channel spacing rules in the filing window from filing amendments to correct violations of section 73.807. Additionally, typographical error claims cannot be used to justify filing an otherwise prohibited amendment.

Moreover, permitting applicants to file application amendments to resolve section 73.807 minimum distance separation requirements after the close of the filing window and the Commission's dismissal of their applications would frustrate the processing efficiencies which sections 73.807 and 73.870(c) were designed to promote and be unfair to the many applicants who fully complied with the rules and filing requirements. It is, therefore, contrary to the public interest.<sup>17</sup> Petitioner has not demonstrated any basis to contravene the rules and established precedent and reinstate the Application.

Reinstated Applications. Finally, we reject Petitioner's reliance on the Reinstated Applications. The Bureau reinstated those applications pursuant to its former practice to allow applicants to correct defective site coordinates where an Antenna Site Registration (ASR) number or technical exhibit contained the intended location of the transmission antenna, or in cases that did not involve the section 73.807 minimum distance spacing requirements. However, the Reinstated Applications predate Diocese of Portland, where the Commission clarified that it would, going forward, rely solely on Tech Box data to determine technical acceptability and prohibit applicants from curing a location deficiency in an application with a prohibited amendment. Since Diocese of Portland, the Commission has repeatedly adhered to this practice.

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<sup>&</sup>lt;sup>15</sup> See, e.g., Calvary Chapel of Bremerton, Letter Order, 28 FCC Rcd 15537, 15538-39 (MB 2013) (dismissing LPFM applications that fail to meet minimum co-channel spacing requirements, and noting that the Commission does not have authority to waive co-channel spacing requirements); Christian Charities, 30 FCC Rcd at 10549, para. 5 (finding nunc pro tunc reinstatement inapplicable because it is superseded by section 73.870(c)) (citing People of Progress, Memorandum Opinion and Order, 29 FCC Rcd 15065 (2014) (People of Progress); Clifford Brown, Memorandum Opinion and Order, 29 FCC Rcd 13258 (2014)).

<sup>&</sup>lt;sup>16</sup> NCE MX Group 82, Letter Order, DA 23-348 (MB Apr. 25, 2023) (rejecting argument to correct typographical error where corrective amendment was prohibited) (NCE MX Group 82).

<sup>&</sup>lt;sup>17</sup> See Creation of a Low Power Radio Service, Report and Order, 15 FCC Rcd 2205, 2257 (2000) ("In accordance with our window filing procedure for commercial broadcast applications, after the LPFM window closes, the staff initially will screen applications for the purpose of identifying those that are mutually exclusive and those that fail to protect existing broadcast stations in accordance with the standards adopted herein. Applications that fail to properly protect these existing stations will be dismissed without the applicant being afforded an opportunity to amend. This will increase the speed and efficiency with which LPFM applications can be processed by the staff.").

<sup>&</sup>lt;sup>18</sup> See People of Progress, 29 FCC Rcd at 15066, para. 4 and n.12.

<sup>&</sup>lt;sup>19</sup> See Christian Charities, 30 FCC Rcd at 10552, n.26 (citing People of Progress and Diocese of Portland).

<sup>&</sup>lt;sup>20</sup> See, e.g., Renew Taylorsville, Letter, DA 24-289 (MB 2024) (dismissing application based on Tech Box data and rejecting prohibited amendment to correct typographical errors); NCE MX Group 82, supra note 16 (same).

**Conclusion**. For the reasons set forth above, **IT IS ORDERED** that the Petition for Reconsideration filed by All Music Portland, on February 18, 2024 (Pleading File No. 0000239428) **IS DENIED**.

Sincerely,

Albert Shuldiner Chief, Audio Division Media Bureau