Federal Communications Commission 45 L Street NE Washington, DC 20554

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DA 25-810

Released: September 5, 2025

APPLICATIONS FILED FOR THE TRANSFER OF CONTROL OF COX COMMUNICATIONS, INC. TO CHARTER COMMUNICATIONS, INC.

PLEADING CYCLE ESTABLISHED

WC Docket No. 25-233

Comments Due: October 6, 2025

Reply Comment Due: October 21, 2025

By this Public Notice, the Commission seeks comment from interested parties on a series of applications (Applications) filed by Cox Enterprises, Inc. (CEI) and Charter Communications, Inc. (Charter) (Charter, together with CEI, Applicants), pursuant to sections 214(a) and 310(d) of the Communications Act of 1934, as amended (the Act), and sections 1.948, 63.04, 63.18, and 63.24 of the Commission's rules.¹ The Applications seek Commission approval for the transfer of control of domestic and international section 214 authorizations and wireless licenses held by Cox Communications, Inc. (Cox), and its subsidiaries (Licensees), to Charter.²

Applicants

Cox, a Delaware corporation, together with the Licensees, provides interstate and intrastate services to residential, small/medium-sized business, and/or enterprise customers in 20 states and the District of Columbia,³ and operates fiber-optic or hybrid fiber/coaxial cable networks in 35 states to provide broadband, cable television, voice, and wireless services to roughly 6.3 million residential, small

¹ See 47 U.S.C. §§ 214(a), 310(d); 47 CFR §§ 1.948, 63.04, 63.18, 63.24.

² Joint Application to Transfer Control of Domestic and International Section 214 Authorizations of Cox Enterprises, Inc. to Charter Communications, Inc., WC Docket No. 25-233 (filed July 15, 2025) (Lead Application); ICFS File Nos. ITC-T/C-20250701-00030, ITC-T/C-20250706-00033, ITC-T/C-20250707-00035, ITC-T/C-20250707-00036 and ITC-T/C-20250707-00037. The domestic and international section 214 authorizations and the FCC wireless licenses held by the Licensees are identified in Attachment A, together with corresponding FCC file numbers. On August 29, 2025, Applicants filed a supplement to their domestic and international section 214 applications. Letter from Bryan N. Tramont, *et al.*, Counsel to Charter Communications, Inc., and Mathew A. Brill, *et al.*, Counsel to Cox Enterprises, Inc., to Marlene H. Dortch, Secretary, FCC, WC Docket No. 25-233, ICFS File Nos. ITC-T/C-20250701-00030, ITC-T/C-20250706-00033, ITC-T/C-20250707-00035, ITC-T/C-20250707-00036 and ITC-T/C-20250707-00037 (filed Aug. 29, 2025) (Supplement).

³ Lead Application at 11. Applicants identify nine of the Licensees which have been designated as an Eligible Telecommunications Carrier (ETC) and have been authorized by the Commission to receive Rural Digital Opportunity Fund (RDOF) support. *Id.* at 14, 16. Applicants also provide study area codes (SACs) for 14 of the Licensees and note that certain of the Licensees participate in the Lifeline program, which will continue following consummation of the proposed transaction. *See id.* at 16-17.

and mid-market business, and enterprise customers.⁴ Cox offers voice service to residential and business customers across its entire footprint.⁵ Cox and the Licensees are directly and indirectly wholly owned by CEI, a Delaware holding corporation.⁶

Charter, a publicly traded Delaware corporation, along with its subsidiaries,⁷ provides intrastate and interstate telecommunications services, including point-to-point private line telecommunications services, to customers in 48 states,⁸ and provides broadband and cable services to 31.4 million business and residential customers across 41 states through its Spectrum brand.⁹ Various affiliates of Charter also provide domestic telecommunications services.¹⁰ Following the consummation of the proposed

⁴ *Id.*, Exh. 1 (Public Interest Statement) at 15. Cox provides mass-market broadband service to residential and small- to medium-sized business customers under its Cox Internet brand, and cable television service to residential customers over its cable systems under its Contour brand across 18 states, as well as access to streaming services platforms. *Id.*

⁵ *Id.*, Public Interest Statement at 15-17. Cox and the Licensees operate Cox's residential broadband, video, mobile, and voice businesses, and certain other advertising and enterprise businesses, as well as the Segra and Unite Private Networks (UPN) commercial fiber businesses operating under the Segra brand and the RapidScale managed IT and cloud business. *Id.*, Public Interest Statement at 17. Applicants provide further information on each of these entities in the Application. *See e.g.*, Lead Application at 11; *id.*, Public Interest Statement at 16.

⁶ Lead Application at 8. CEI is held by the Cox Family Voting Trust (100% voting; 0% equity) and Trailsend Ventures, LLC (Trailsend Ventures) (0% voting; 30% equity). Supplement at 2-3. The trustees for the Cox Family Voting Trust are Sanford H. Schwartz, James C. Kennedy, and Alex C. Taylor, each a U.S. citizen. *Id.* at 2, n.4. The Clarendon Trust Company, LLC, a Tennessee limited liability company that serves as the sole manager of Trailsend Ventures, is controlled by its board of directors: Sanford H. Schwartz, Alex C. Taylor, and Barbara K. Harty, each a U.S. citizen. *Id.*, at 2, n.3. Applicants provide additional pre-consummation ownership information and ownership diagrams related to Cox and the Licensees. Supplement at 2-9; *id.*, Exh. A (Pre-Consummation CEI Ownership) at 1-6. Applicants state that no other entity or individual holds a 10% or greater interest in CEI, or as applicable, the Licensees. Supplement at 2.

⁷ Applicants provide pre- and post-consummation ownership information for Charter. *See id.* at 9-11 (Pre-Consummation Ownership Information for Charter); *id.* at 11-22 (Post-Consummation Ownership Information); *id.*, Exh. A (Pre-Consummation Charter Ownership) at 7.

⁸ Lead Application at 12-13. Applicants provide information on 24 affiliates of Charter that have been awarded RDOF funding. *Id.* at 14-15. Applicants also provide SACs for 26 affiliates of Charter. *Id.* at 17.

⁹ *Id.*, Public Interest Statement at 11. Charter offers mobile wireless service, including 5G access, data, voice, and text service, through its Spectrum Mobile brand. *Id.*, Public Interest Statement at 13. Charter offers cable video, streaming, and hybrid cable-streaming video services through its Spectrum TV brand. *Id.* Charter also provides connectivity solutions to small, mid-market, and large businesses, communications service providers, and government entities through its Spectrum Business brand. *Id.*, Public Interest Statement at 14. Applicants note that Charter plans to add more than 100,000 miles of fiber-optic network infrastructure that will reach more than 1.7 million new locations across the country. *Id.*, Public Interest Statement at 13-14.

¹⁰ Supplement at 22-25; *id.*, Exh. B (Charter DTS Affiliates) at 1-6. Applicants categorize the affiliates of Charter into three main groups: (1) competitive local exchange carriers (LECs) affiliated with Charter Fiberlink, Bresnan Broadband, and Bright House entities; (2) competitive LECs affiliated with Time Warner Cable; and (3) Spectrum Mobile, which offers commercial mobile radio service (CMRS) on a resale basis throughout the geographic areas where Charter's competitive LEC entities operate. *Id.* at 23-25; *see also id.* at nn.26-29 (listing the entities included in each of these groups of affiliates of Charter). Applicants anticipate that the entities currently affiliated with Charter, directly or indirectly owned by John Malone or Liberty Broadband, will no longer be affiliated with Charter following the consummation of the proposed transaction. *See infra* note 14. Applicants state that, other than what has been disclosed, neither Charter, nor entities and individuals that hold a 10% or greater interest in Charter or Charter Holdings, also hold interests in any other provider of domestic telecommunications services. Supplement at 23.

transaction, Cox¹¹ and the Licensees, would be indirect wholly-owned subsidiaries of Charter Communications Holdings, LLC (Charter Holdings), a Delaware limited liability and holding company.¹²

Description of the Proposed Transaction

On May 16, 2025, CEI, Charter, and Charter Holdings, entered into an agreement under which Charter will acquire Cox and the Licensees from CEI, for a combination of cash and Charter Holdings' common and convertible preferred units that are directly or indirectly exchangeable into Charter common stock.¹³ Applicants state that post-transaction, CEI will own an approximate 23.4% equity interest and 24% voting interest in Charter,¹⁴ on an as-converted, as-exchanged basis,¹⁵ through CEI's indirect ownership of common units and convertible preferred units in Charter Holdings.¹⁶ Following the consummation of the proposed transaction, Charter Holdings will indirectly wholly own and control Cox's residential broadband, video, mobile, and voice businesses; its advertising and enterprise businesses; and its Segra, UPN, and RapidScale businesses.¹⁷

¹¹ Applicants state that, as part of the *pro forma* restructuring of Cox that will occur immediately prior to the consummation of the proposed transaction, Cox Communications, Inc. will be converted to a limited liability company. Lead Application at 7, n.1.

¹² *Id.* at 5, Public Interest Statement at 17-18. Post-consummation, the following U.S. entities will hold a 10% or greater interest in Charter Holdings: (1) CCH II, LLC (CCH II) (62.3% equity and 61.6% voting), a Delaware limited liability company and wholly owned subsidiary of Charter; (2) Cox NewCo (23.4% equity and 24.0% voting), a Delaware entity newly formed for the purposes of this transaction; and (3) Advance Newhouse Partnership (A/N Partnership) (8.4% equity and 8.6% voting), a New York Partnership. *Id.* at 5, 7, and 9. Cox NewCo will be wholly owned by CEI. *Id.* at 8. Applicants note that A/N Partnership's direct post-consummation interest in Cox will be 8.4% equity and 8.6% voting but will rise to 9.9% equity and 10.2% voting due to various different types of shares that A/N Partnership holds in Charter Holdings and the dilution of outstanding stock as of March 31, 2025. *Id.* at 9, n.8. A/NPC Holdings LLC, a New York limited liability company, holds 99% equity and voting of A/N Partnership. Supplement at 10; *id.*, Exh. A at 7.

¹³ Lead Application, Public Interest Statement at 16-17. Applicants state that the post-consummation combined company also will assume Cox's outstanding net debt and finance leases. *Id.*, Public Interest Statement at 17.

¹⁴ *Id.*, Public Interest Statement at 17-18. Applicants note that these percentages assume Charter's recent acquisition of Liberty Broadband Corporation (Liberty Broadband/Charter Transaction), a transaction that Applicants assert will not require regulatory approval, closes concurrently with the proposed transaction. *Id.*, Public Interest Statement at 17, n.60. As a result, Liberty Broadband will cease to be a direct shareholder in Charter, and the three Liberty Broadband nominees currently sitting on the Charter Board will resign. *Id.*; *see also* Supplement, 9-10, n.6. Applicants state that although John Malone, a U.S. citizen, currently holds an approximately 14% voting interest in Charter, through his approximately 49% voting interest in Liberty Broadband, following the consummation of the Liberty Broadband/Charter Transaction, Mr. Malone will no longer hold a 10% or greater direct or indirect voting or equity interest in Charter, nor will Mr. Malone be a disclosable interest holder in, or affiliate of, Charter. Supplement at 9, n.5; *id.*, Exh. A (Pre-Consummation Charter Ownership) at 7, n.1; *id.* at 23, n.24 (stating that, post-consummation, neither John Malone nor Liberty Broadband will be considered an affiliate of Charter); *see also supra* note 10.

¹⁵ Lead Application, Public Interest Statement at 17-18. Applicants state that, at closing, it is likely that CEI's actual interest in Charter Holdings will be higher than 23.4% equity and 24.0% voting, but also note that CEI is prohibited from acquiring directly or indirectly, a voting or equity interest, greater than 30% in Charter. *Id.*, Public Interest Statement at 18, n.61; Supplement at 13, n.13.

¹⁶ Lead Application, Public Interest Statement at 18.

¹⁷ *Id.*, Public Interest Statement at 18-19. Applicants provide further details of the structure of the proposed transaction, including post-consummation board members, different types of stocks that Charter will issue to CEI, and certain *pro forma* restructuring that will occur within Cox immediately prior to consummation of the proposed transaction. *Id.*, Public Interest Statement at 18-21.

Statement of Public Interest

Applicants assert that a grant of the Applications would serve the public interest, convenience, and necessity. Applicants claim that the proposed transaction will produce public interest benefits, including, among other benefits: bolstering competition across all relevant services while enhancing scale and incentives to invest; vielding a stronger consumer broadband competitor; and consumer choice; and expanding enterprise competition—especially for enterprises that span both Charter's and Cox's service areas. Applicants also claim that the proposed transaction will not result in public interest harms. According to the Applicants, there will be no adverse horizontal effects on competition because there is only a limited overlap between the companies' respective service territories.

GENERAL INFORMATION

The Applications have been found, upon initial review, to be acceptable for filing. The Commission reserves the right to return any application if, upon further examination, it is determined to be defective and not in conformance with the Commission's rules and policies.

Interested parties may file comments and reply comments on or before the dates indicated on the first page of this document. Comments should be filed in WC Docket No. 25-233 and in File Nos. ITC-T/C-20250701-00030, ITC-T/C-20250706-00033, ITC-T/C-20250707-00035, ITC-T/C-20250707-00036 and ITC-T/C-20250707-00037 using the Commission's Electronic Comment Filing System (ECFS).

¹⁸ Id. at 13; id., Public Interest Statement at 1-80.

¹⁹ *Id.*, Public Interest Statement at 23-58.

²⁰ *Id.*, Public Interest Statement at 24-27. Applicants claim that the proposed transaction will provide additional scale, thus, creating synergies and operating efficiencies that will lead to lower costs to serve the combined company's customers. *Id.*, Public Interest Statement at 25.

²¹ *Id.*, Public Interest Statement at 27-37. Applicants claim that the proposed transaction will benefit consumers across the combined company's footprint by establishing a stronger service provider that is able to adapt and improve as the broadband marketplace continues to undergo a significant, pro-consumer competitive revolution. *Id.*, Public Interest Statement at 27. Applicants also cite competitive pricing, faster broadband, and tailored customer premises equipment as reasons that the proposed transaction will yield a stronger broadband competitor. *Id.*, Public Interest Statement at 32-36.

²² *Id.*, Public Interest Statement at 37-48. Applicants assert that the proposed transaction will enable the combined company to offer Spectrum Mobile, the fastest growing mobile wireless service in the United States, to consumers in Cox's footprint, thus, enhancing competition in the overall mobile wireless landscape. *Id.*, Public Interest Statement at 37. According to the Applicants, the broader geographic reach of the combined network will likely spur increased competitive responses from the largest wireless service providers. *Id.*, Public Interest Statement at 47.

²³ *Id.*, Public Interest Statement at 48-55. Applicants note that the proposed transaction will result in consumers in Cox's footprint gaining access to Charter's more innovative and competitive video products. *Id.*, Public Interest Statement at 48-51.

²⁴ *Id.*, Public Interest Statement at 55-58. Applicants also assert public interest benefits arising from growing competitive opportunities for serving advertisers, enabling Charter to leverage its customer service practices to more customers, and strengthening the U.S. job market and enhance national and public safety. *Id.*, Public Interest Statement at 58-78.

²⁵ *Id.*, Public Interest Statement at 55-68.

²⁶ *Id.*, Public Interest Statement at 68. Applicants state that the overlaps of mass-market footprints between Charter and Cox is *de minimis* and provide a description of the geographic areas in which both Charter and CEI, and their respective affiliates, provide services. Supplement at 25. Applicants explain that Charter and CEI, through their operating subsidiaries, offer domestic telecommunications services throughout their respective mass-market footprints, by providing CMRS services, on a resale basis, and wireline interstate and intrastate services, such as local interconnection and switched access services. *Id.*

- Electronic Filers: Comments may be filed electronically Comments may be filed electronically in WC Docket No. 25-233 using the Commission's Electronic Comment Filing System (ECFS) -- https://www.fcc.gov/ecfs/ -- and in File Nos. ITC-T/C-20250701-00030, ITC-T/C-20250701-00033, ITC-T/C-20250707-00035, ITC-T/C-20250707-00036 and ITC-T/C-20250707-00037 using the International Communications Filing System (ICFS) https://www.fcc.gov/icfs/.
- Paper Filers: Parties who choose to file by paper must file an original and one copy of each filing.
 - Filings can be sent by hand or messenger delivery, by commercial courier, or by the U.S.
 Postal Service. All filings must be addressed to the Secretary, Federal
 Communications Commission.
 - Hand-delivered or messenger-delivered paper filings for the Commission's Secretary are accepted between 8:00 a.m. and 4:00 p.m. by the FCC's mailing contractor at 9050 Junction Drive, Annapolis Junction, MD 20701. All hand deliveries must be held together with rubber bands or fasteners. Any envelopes and boxes must be disposed of before entering the building.
 - Commercial courier deliveries (any deliveries not by the U.S. Postal Service) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.
 - Filings sent by U.S. Postal Service First-Class Mail, Priority Mail, and Priority Mail Express must be sent to 45 L Street NE, Washington, DC 20554.

People with Disabilities: To request materials in accessible formats for people with disabilities (braille, large print, electronic files, audio format), send an e-mail to fcc504@fcc.gov or call the Consumer & Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (TTY).

In addition, e-mail one copy of each pleading to each of the following:

- 1) Randy Sifers, Competition Policy Division, Wireline Competition Bureau, at Randall.Sifers@fcc.gov;
- 2) Gregory Kwan, Competition Policy Division, Wireline Competition Bureau, at gregory.kwan@fcc.gov;
- 3) Emily Caditz, Competition Policy Division, Wireline Competition Bureau, at Emily.Caditz@fcc.gov;
- 4) Stephanie Asous, Mobility Division, Wireless Telecommunications Bureau, at Stephanie. Asous@fcc.gov;
- 5) Nadja Sodos-Wallace, Broadband Division, Wireless Telecommunications Bureau, at Nadja.SodosWallace@fcc.gov;
- 6) Karen Johnson, Telecommunications and Analysis Division, Office of International Affairs, Karen.Johnson@fcc.gov;
- 7) Brendan Holland, Industry Analysis Division, Media Bureau, at <u>Brendan.Holland@fcc.gov</u>; and
- 8) Jim Bird, Office of General Counsel, at <u>TransactionTeam@fcc.gov</u>.

The proceeding in this Notice shall be treated as a "permit-but-disclose" proceeding in accordance with the Commission's *ex parte* rules. Persons making *ex parte* presentations must file a copy of any written presentation or a memorandum summarizing any oral presentation within two business days after the presentation (unless a different deadline applicable to the Sunshine period applies). Persons making oral *ex parte* presentations are reminded that memoranda summarizing the presentation must (1) list all persons attending or otherwise participating in the meeting at which the *ex parte* presentation was made, and (2) summarize all data presented and arguments made during the presentation. If the presentation consisted in whole or in part of the presentation of data or arguments already reflected in the presenter's written comments, memoranda or other filings in the proceeding, the presenter may provide

citations to such data or arguments in his or her prior comments, memoranda, or other filings (specifying the relevant page and/or paragraph numbers where such data or arguments can be found) in lieu of summarizing them in the memorandum. Documents shown or given to Commission staff during *ex parte* meetings are deemed to be written *ex parte* presentations and must be filed consistent with rule 1.1206(b), 47 CFR § 1.1206(b). Participants in this proceeding should familiarize themselves with the Commission's *ex parte* rules.

To allow the Commission to consider fully all substantive issues regarding the application in as timely and efficient a manner as possible, petitioners and commenters should raise all issues in their initial filings. New issues may not be raised in responses or replies.²⁷ A party or interested person seeking to raise a new issue after the pleading cycle has closed must show good cause why it was not possible for it to have raised the issue previously. Submissions after the pleading cycle has closed that seek to raise new issues based on new facts or newly discovered facts should be filed within 15 days after such facts are discovered. Absent such a showing of good cause, any issues not timely raised may be disregarded by the Commission.

For further information, please contact Emily Caditz, Wireline Competition Bureau, (202) 418-2268; Nadja Sodos-Wallace, Broadband Division, Wireless Telecommunications Bureau, (202) 418-0955; Stephanie Asous, Mobility Division, Wireless Telecommunications Bureau, (202) 418-2155; Karen Johnson, Office of International Affairs, (202) 418-7706; Brendan Holland, Media Bureau, (202) 418-2757.

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²⁷ See 47 CFR § 1.45(c).

ATTACHMENT A

SECTION 214 AUTHORIZATIONS

A. International

Applications for consent to the transfer of control of international section 214 authorizations have been assigned the file numbers listed below.

File Number	Authorization Holder	Authorization Number
ITC-T/C-20250701-00030	Cox Communications, Inc.	ITC-214-19970815-00496
		ITC-214-19991207-00764
ITC-T/C-20250706-00033	Cox California Telcom, LLC	ITC-214-19961025-00535
ITC-T/C-20250707-00035	CoxCom, LLC	ITC-214-20020509-00245
ITC-T/C-20250707-00036	South Carolina Telecommunications Group Holdings, LLC dba Segra	ITC-214-19930512-00081
ITC-T/C-20250707-00037	Unite Private Networks, L.L.C. dba Segra	ITC-214-20180126-00021

B. Domestic

Applicants filed an application to transfer control of the blanket domestic section 214 authority held by certain Cox subsidiaries listed below in connection with the proposed transaction—WC Docket No. 25-233.

Authorization	Jurisdiction of	Provider	ETC
Holder	Formation	Type	
Cox Arizona Telcom, LLC	Delaware	CLEC, IXC	Yes
Cox Arkansas Telcom, LLC	Delaware	CLEC, IXC	Yes
Cox California Telcom, LLC	Delaware	CLEC, IXC	Yes
Cox Colorado Telcom, LLC	Delaware	CLEC, IXC	No
Cox Connecticut Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox District of Columbia Telcom, L.L.C.	Delaware	CLEC	No
Cox Florida Telcom, L.P.	Delaware	CLEC, IXC	No
Cox Georgia Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox Idaho Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox Iowa Telcom, LLC	Delaware	CLEC, IXC	No
Cox Kansas Telcom, L.L.C.	Delaware	CLEC, IXC	Yes
Cox Louisiana Telcom, L.L.C.	Delaware	CLEC, IXC	Yes
Cox Maryland Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox Missouri Telcom, LLC	Delaware	CLEC	No
Cox Nebraska Telcom, L.L.C.	Delaware	CLEC, IXC	Yes
Cox Nevada Telcom, L.L.C.	Delaware	CLEC, IXC	Yes
Cox North Carolina Telcom, L.L.C.	Delaware	CLEC	No
Cox Ohio Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox Oklahoma Telcom, L.L.C.	Delaware	CLEC, IXC	Yes
Cox Rhode Island Telcom, L.L.C.	Delaware	CLEC, IXC	No
Cox Strategic Services, LLC	Delaware	CLEC	No
Cox Virginia Telcom, L.L.C.	Virginia	CLEC, IXC	Yes
FiberNet Telecommunications of Pennsylvania, LLC	Pennsylvania	CLEC, IXC	No
FiberNet of Ohio, LLC	Ohio	CLEC, IXC	No
FRC, LLC	South Carolina	CLEC, IXC	No

Authorization	Jurisdiction of	Provider	ETC
Holder	Formation	Type	
LMK Communications LLC	North Carolina	CLEC, IXC	No
Lumos Networks of West Virginia Inc.	Virginia	CLEC, IXC	No
Lumos Networks, Inc.	Virginia	CLEC, IXC	No
Lumos Networks, LLC	West Virginia	CLEC, IXC	No
Lumos Networks Operating Company	Delaware	None	No
PalmettoNet, Inc.	South Carolina	IXC	No
South Carolina Net, Inc.	South Carolina	CLEC, IXC	No
South Carolina Telecommunications Group Holdings,	South Carolina	CLEC, IXC	No
LLC			
Unite Private Networks, L.L.C.	Delaware	CLEC, IXC	No
Unite Private Networks – Illinois, LLC	Delaware	CLEC, IXC	No

SECTION 310(d) APPLICATIONS

Applications for consent to the assignment and transfer of control of wireless licenses under section 310(d) have been assigned the file numbers listed below.

File Number	Licensee	Lead Call Sign
0011625671	Cox Communications California, LLC	KNER446
0011625288	Cox Communications Hampton Roads LLC	WQUW651
0011625767	Cox Communications Kansas, LLC	WQGZ309
0011626660	Cox Communications Las Vegas Inc.	WRTZ726
0011629125	Cox Communications, Inc.	WSBC284
0011626723	CoxCom, LLC	WQQL508