Before the
Federal Communications Commission
Washington, D.C. 20554

In the Matter of	)	
	)	NAL/Acct. No. MB-202641410011
Courier Communications Corporation	)	FRN: 0009758095
	)	
Licensee of Stations WNOV(AM), Milwaukee, Wisconsin, and W293CX, Milwaukee, Wisconsin	))	Facility ID Nos. 36069 and 155072

ORDER

Adopted: August 4, 2026 **Released: August 4, 2026**

By the Chief, Audio Division, Media Bureau:

1. In this Order, we adopt the attached Consent Decree entered into between the Media Bureau (Bureau) of the Federal Communications Commission (Commission) and Courier Communications Corporation (Licensee), licensee of stations WNOV(AM), Milwaukee, Wisconsin, and W293CX, Milwaukee, Wisconsin. The Consent Decree resolves the Bureau's investigation into the licensee's compliance with section 310(d) of the Communications Act of 1934, as amended (Act), and section 73.3540 of the Commission's rules (Rules).[1]

2. The Bureau and the Licensee have negotiated the terms of the attached Consent Decree adopted herein, in which the Licensee agrees to make a voluntary contribution of eight thousand dollars ($8,000) to the United States Treasury. In exchange, the Bureau agrees to terminate its investigation into the matter discussed above. After reviewing the terms of the Consent Decree, we find that the public interest will be served by its approval. A copy of the Consent Decree is attached hereto and incorporated by reference.

3. Based on the record before us, we conclude that the matter addressed herein and in the attached Consent Decree raises no substantial and material question of fact as to whether the Licensee possesses the basic qualifications to hold a Commission license.

4. ACCORDINGLY, IT IS ORDERED that, pursuant to section 4(i) of the Act,[2] and by the authority delegated by sections 0.61 and 0.283 of the Rules,[3] the Consent Decree attached hereto IS ADOPTED without change, addition, or modification.

5. IT IS FURTHER ORDERED that the investigation by the Media Bureau of the matter discussed above IS TERMINATED.

[1] 47 U.S.C. § 310(d); 47 CFR § 73.3540.

[2] 47 U.S.C. § 154(i).

[3] 47 CFR §§ 0.61, 0.283.

6. IT IS FURTHER ORDERED that copies of this Order and Consent Decree SHALL BE SENT, by First Class and Certified Mail, Return Receipt Requested, to Courier Communications Corporation, c/o Marissa G. Repp, Esq., 9007 Levelle Drive, Chevy Chase, MD 20815-5607.

FEDERAL COMMUNICATIONS COMMISSION

Albert Shuldiner
Chief, Audio Division
Media Bureau

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Licensee of Stations WNOV(AM), Milwaukee, Wisconsin, and W293CX, Milwaukee, Wisconsin	))	Facility ID Nos. 36069 and 155072

CONSENT DECREE

I. INTRODUCTION

1. This Consent Decree is entered into by and between the Media Bureau (Bureau) of the Federal Communications Commission and the Licensee (as defined below), for the purpose of terminating the Bureau's investigation into the Licensee's compliance with section 310(d) of the Communications Act of 1934, as amended, 47 U.S.C. § 310(d), and section 73.3540 of the Commission's rules, 47 CFR § 73.3540.

II. DEFINITIONS

2. For purposes of this Consent Decree, the following definitions shall apply:

(a) "Act" means the Communications Act of 1934, as amended, 47 U.S.C. § 151 *et seq.*;

(b) "Adopting Order" means the order of the Bureau adopting this Consent Decree;

(c) "Applications" means the Transfer Application and the Assignment Application;

(d) "Assignment Application" means the FCC Form 2100, Schedule 314 application for consent to the assignment of the broadcast stations associated with Application File No. 0000285365, et al.;

(e) "Bureau" means the Media Bureau of the Federal Communications Commission;

(f) "Commission" or "FCC" means the Federal Communications Commission and all of its bureaus and offices;

(g) "Effective Date" means the date on which the Bureau releases the Adopting Order;

(h) "Investigation" means the Bureau's investigation of information contained in the Applications, as detailed herein;

(i) "Licensee" means Courier Communications Corporation and its affiliates, subsidiaries, predecessors-in-interest, and successors-in-interest;

(j) "Parties" means the Licensee and the Bureau;

(k) "Rules" means the Commission's regulations found in Title 47 of the Code of Federal Regulations;

(l) "Violations" mean the violations of the Transfer of Control Rule and section 310(d) of the Act;

(m) "Stations" means stations WNOV(AM), Milwaukee, Wisconsin and W293CX, Milwaukee, Wisconsin;

(n) "Voluntary Contribution" means the payment Licensee has agreed to pay to the United States Treasury;

(o) "Transfer Application" means the FCC Form 2100, Schedule 315 application for consent to the voluntary transfer of control of the licensee of the broadcast stations associated with Application File No. 0000284507, et al.; and

(p) "Transfer of Control Rule" means 47 CFR § 73.3540.

III. BACKGROUND

3. Section 310(d) of the Act provides in pertinent part:

> No construction permit or station license, or any rights thereunder, shall be transferred, assigned, or disposed of in any manner, voluntarily or involuntarily, directly or indirectly, or by transfer of control of any corporation holding such permit or license, to any person except upon application to the Commission and upon finding by the Commission that the public interest, convenience, and necessity will be served thereby.[1]

4. The Transfer of Control Rule implements section 310(d) of the Act.[2] It states, in pertinent part, that "[p]rior consent of the FCC must be obtained for a voluntary assignment or transfer of control."[3] It is well-settled that "control" as used in the Act and the Transfer of Control Rule encompasses all forms of control, actual or legal, direct or indirect, negative or affirmative, and that passage of *de facto* as well as *de jure* control requires the prior consent of the Commission.[4]

5. Jerrel Jones held 100% of the Licensee's voting stock. On November 22, 2024, Jerrel Jones transferred all of his stock to his daughter, Mary Ellen Jones, in a Stock and Business Transfer Agreement, without prior Commission consent. The Licensee filed the Transfer Application on December 10, 2025,[5] more than one year after the unauthorized transfer of control. On December 22, 2025, the Licensee filed the Assignment Application seeking Commission consent to assign the Stations to Civic Media, Inc.[6]

6. Based on the foregoing, the Bureau commenced the Investigation and suspended processing of the Applications. The Parties acknowledge that any proceedings that might result from the Violations would be time-consuming and require a substantial expenditure of public and private resources. In order to conserve such resources, resolve the matters, and promote compliance with the Rules, the Parties are entering into this Consent Decree, in consideration of the mutual commitments made herein.

IV. TERMS OF AGREEMENT

7. **Adopting Order**. The provisions of this Consent Decree shall be incorporated by the Bureau in an Adopting Order.

8. **Jurisdiction**. Licensee agrees that the Bureau has jurisdiction over it and the matters contained in this Consent Decree and has the authority to enter into and adopt this Consent Decree.

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[1] 47 U.S.C. § 310(d).

[2] 47 CFR § 73.3540.

[3] *Id*. § 73.3540(a).

[4] *See, e.g.*, *Stereo Broadcasters, Inc.*, 55 FCC 2d 819, 821, para. 7 (1975) (citing *WWIZ, Inc.*, 36 FCC 561 (1964)), *modified*, 59 FCC 2d 1002 (1976).

[5] *See Broadcast Actions,* Public Notice, Report No. PN-1-251212-01, at 1 (Dec. 12, 2025).

[6] *See Broadcast Actions,* Public Notice, Report No. PN-1-260102-01, at 3 (Jan. 2, 2026).

9. **Effective Date**. The Parties agree that this Consent Decree shall become effective on the Effective Date as defined herein. As of the Effective Date, the Parties agree that this Consent Decree shall have the same force and effect as any other order of the Commission.

10. **Termination of Investigation**. In express reliance on the covenants and representations in this Consent Decree and to avoid further expenditure of public resources, the Bureau agrees to terminate the Investigation. In consideration for the termination of the Investigation, Licensee agrees to the terms, conditions, and procedures contained herein. The Bureau further agrees that, in the absence of new material evidence, it will not use the facts developed in the Investigation through the Effective Date, or the existence of this Consent Decree, to (i) institute any new proceeding, formal or informal, or take any action on its own motion against Licensee concerning the matters that were the subjects of the Investigation, or (ii) set for hearing or take any action against Licensee with respect to the question of Licensee's basic qualifications to be a Commission licensee or hold Commission licenses or authorizations based on the matters that were the subjects of the Investigation.[7]

11. **Admission of Facts**. Licensee admits for the purpose of this Consent Decree and for Commission civil enforcement purposes, and in express reliance on the provisions of paragraph 10, Termination of Investigation, herein, that its actions described in paragraph 5 herein are a true and accurate description of the facts underlying the Investigation.

12. **Voluntary Contribution**. Licensee agrees to pay the Voluntary Contribution to the United States Treasury in the amount of eight thousand dollars ($8,000) within thirty (30) calendar days of the Effective Date. Licensee acknowledges and agrees that upon execution of this Consent Decree, the Voluntary Contribution shall become a "Claim" or "Debt" as defined in section 3701(b)(1) of the Debt Collection Improvement Act of 1996.[8] Upon an Event of Default, all procedures for collection as permitted by law may, at the Commission's discretion, be initiated. Licensee shall send electronic notification of payment to Joseph Cohen at Joseph.Cohen@fcc.gov and Olivia Hill at Olivia.Hill@fcc.gov on the date said payment is made. Payment of the Voluntary Contribution must be made by credit card using the Commission's Registration System (CORES) at https://apps.fcc.gov/cores/userLogin.do, ACH (Automated Clearing House) debit from a bank account, or by wire transfer from a bank account. The Commission no longer accepts Voluntary Contribution payments by check or money order. Below are instructions that payors should follow based on the form of payment selected:[9]

- Payment by wire transfer must be made to ABA Number 021030004, receiving bank TREAS/NYC, and Account Number 27000001. In the OBI field, enter the FRN(s) captioned above and the letters "FORF". In addition, a completed Form 159[10] or printed CORES form[11] must be faxed to the Federal Communications Commission at 202-418-2843 or e-mailed to RROGWireFaxes@fcc.gov on the same business day the wire transfer is initiated. Failure to provide all required information in Form 159 or CORES may result in payment not being recognized as having been received. When completing FCC Form 159 or CORES, enter the Account Number in block number 23A (call sign/other ID), enter the letters "FORF" in block number 24A (payment type code), and enter in block number 11 the FRN(s) captioned above

[7] *See* 47 CFR § 1.93(b).

[8] Debt Collection Improvement Act of 1996, Pub. L. No. 104-134, 110 Stat. 1321, 1358 (Apr. 26, 1996).

[9] For questions regarding payment procedures, please contact the Financial Operations Group Help Desk by phone at 1-877-480-3201 (option #6).

[10] FCC Form 159 is accessible at https://www.fcc.gov/licensing-databases/fees/fcc-remittance-advice-form-159.

[11] Information completed using the Commission's Registration System (CORES) does not require the submission of an FCC Form 159. CORES is accessible at https://apps.fcc.gov/cores/userLogin.do.

(Payor FRN).[12] For additional detail and wire transfer instructions, go to https://www.fcc.gov/licensing-databases/fees/wire-transfer.

- Payment by credit card must be made by using CORES at https://apps.fcc.gov/cores/userLogin.do. To pay by credit card, log-in using the FCC Username associated to the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Manage Existing FRNs | FRN Financial | Bills & Fees" from the CORES Menu, then select FRN Financial and the view/make payments option next to the FRN. Select the "Open Bills" tab and find the bill number associated with the CD Acct. No. The bill number is the CD Acct. No. with the first two digits excluded (e.g., CD 1912345678 would be associated with FCC Bill Number 12345678). After selecting the bill for payment, choose the "Pay by Credit Card" option. Please note that there is a $24,999.99 limit on credit card transactions.
- Payment by ACH must be made by using CORES at https://apps.fcc.gov/cores/userLogin.do. To pay by ACH, log in using the FCC Username associated to the FRN captioned above. If payment must be split across FRNs, complete this process for each FRN. Next, select "Manage Existing FRNs | FRN Financial | Bills & Fees" on the CORES Menu, then select FRN Financial and the view/make payments option next to the FRN. Select the "Open Bills" tab and find the bill number associated with the CD Acct. No. The bill number is the CD Acct. No. with the first two digits excluded (e.g., CD 1912345678 would be associated with FCC Bill Number 12345678). Finally, choose the "Pay from Bank Account" option. Please contact the appropriate financial institution to confirm the correct Routing Number and the correct account number from which payment will be made and verify with that financial institution that the designated account has authorization to accept ACH transactions.

13. **Qualifications**. The Bureau finds that its Investigation raises no substantial and material questions of fact as to whether the Licensee possesses the basic qualifications, including those relating to character, to hold a Commission license or authorization.

14. **Event of Default**. Licensee agrees that an Event of Default shall occur upon the failure by Licensee to pay the full amount of the Voluntary Contribution before the due date specified in this Consent Decree.

15. **Interest, Charges for Collection, and Acceleration of Maturity Date**. After an Event of Default has occurred under this Consent Decree, the then unpaid amount of the Voluntary Contribution shall accrue interest, computed using the U.S. Prime Rate in effect on the date of the Event of Default plus 4.75%, from the date of the Event of Default until payment in full. Upon an Event of Default, the then unpaid amount of the Voluntary Contribution, together with interest, any penalties permitted and/or required by the law, including but not limited to 31 U.S.C. § 3717 and administrative charges, plus the costs of collection, litigation, and attorneys' fees, shall become immediately due and payable, without notice, presentment, demand, protest, or notice of protest of any kind, all of which are waived by Licensee.

16. **Waivers**. As of the Effective Date, Licensee waives any and all rights it may have to seek administrative or judicial reconsideration, review, appeal or stay, or to otherwise challenge or contest the validity of this Consent Decree and the Adopting Order. Licensee shall retain the right to challenge Commission interpretation of the Consent Decree or any terms contained herein. If either Party (or the United States on behalf of the Commission) brings a judicial action to enforce the terms of the Consent Decree or the Adopting Order, neither Licensee nor the Commission shall contest the validity of the Consent Decree or the Adopting Order, and Licensee shall waive any statutory right to a trial *de novo*.

[12] Instructions for completing the form may be obtained at http://www.fcc.gov/Forms/Form159/159.pdf.

Licensee hereby agrees to waive any claims it may otherwise have under the Equal Access to Justice Act[13] relating to the matters addressed in this Consent Decree.

17. **Severability**. The Parties agree that if any of the provisions of the Consent Decree shall be held unenforceable by any court of competent jurisdiction, such unenforceability shall not render unenforceable the entire Consent Decree, but rather the entire Consent Decree shall be construed as if not containing the particular unenforceable provision or provisions, and the rights and obligations of the Parties shall be construed and enforced accordingly.

18. **Invalidity**. In the event that this Consent Decree in its entirety is rendered invalid by any court of competent jurisdiction, it shall become null and void and may not be used in any manner in any legal proceeding.

19. **Subsequent Rule or Order**. The Parties agree that if any provision of the Consent Decree conflicts with any subsequent Rule or order adopted by the Commission (except an order specifically intended to revise the terms of this Consent Decree to which Licensee does not expressly consent) that provision will be superseded by such Rule or order.

20. **Successors and Assigns**. Licensee agrees that the provisions of this Consent Decree shall be binding on its successors, assigns, and transferees.

21. **Final Settlement**. The Parties agree and acknowledge that this Consent Decree shall constitute a final settlement between the Parties with respect to the Investigation.

22. **Modifications**. This Consent Decree cannot be modified without the advance written consent of both Parties.

23. **Paragraph Headings**. The headings of the paragraphs in this Consent Decree are inserted for convenience only and are not intended to affect the meaning or interpretation of this Consent Decree.

24. **Authorized Representative**. Each Party represents and warrants to the other that it has full power and authority to enter into this Consent Decree. Each person signing this Consent Decree on behalf of a Party hereby represents that he or she is fully authorized by the Party to execute this Consent Decree and to bind the Party to its terms and conditions.

[13] *See* 5 U.S.C. § 504; 47 CFR §§ 1.1501–1.1530.

25. **Counterparts**. This Consent Decree may be signed in counterpart (including electronically or by facsimile). Each counterpart, when executed and delivered, shall be an original, and all of the counterparts together shall constitute one and the same fully executed instrument.

MEDIA BUREAU
FEDERAL COMMUNICATIONS COMMISSION

By: ______________________________
Albert Shuldiner, Chief, Audio Division

Date: 8/4/2026

COURIER COMMUNICATIONS CORPORATION

By: ______________________________
Mary Ellen Jones, President and CEO

Date: ______________________________

25. **Counterparts**. This Consent Decree may be signed in counterpart (including electronically or by facsimile). Each counterpart, when executed and delivered, shall be an original, and all of the counterparts together shall constitute one and the same fully executed instrument.

MEDIA BUREAU
FEDERAL COMMUNICATIONS COMMISSION

By: __________________________
Albert Shuldiner, Chief, Audio Division

Date: __________________________

COURIER COMMUNICATIONS CORPORATION

By: __________________________
Mary Ellen Jones, President and CEO

Date: 8-03-2026