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# Congress of the United States

House of Representatives Washington, DC 20515-0906

October 27, 2011

#### COMMITTEE ON ENERGY AND COMMERCE

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OVERSIGHT AND INVESTIGATIONS CHAIRMAN COMMUNICATIONS AND TECHNOLOGY COMMERCE, MANUFACTURING AND TRADE

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TRANSATLANTIC LEGISLATORS' DIALOGUE CHAIRMAN

1538

The Honorable Julius Genachowski Chairman Federal Communications Commission 445 12th Street, S.W. Washington, D.C. 20515

Dear Chairman Genachowski:

Today's reform of the high cost program – the largest and most wasteful part of the Universal Service Fund (USF) – is significant. Coupling this reform with changes to the agency's Intercarrier Compensation (ICC) program is an important step forward. However, the work of the Federal Communications Commission (FCC) is far from over.

As a Member of the House Energy and Commerce Committee, serving as the Chairman of the Subcommittee on Oversight and Investigations and senior member of the Subcommittee on Communications and Technology, I have a unique interest in how the FCC tackles reform. The role of the FCC, as all independent agencies, is to carry out the will of Congress pursuant to its statutory grant of authority. As overseers, we must ensure that the FCC is not overstepping its authority prescribed by Congress, which at times the agency has unfortunately done.

However, reforming the Fund is an important agency action that the Commission does have the authority to do. As reform to these programs was voted on today, I do not at this time comment on the merits of the FCC's order. Instead, I point out that reforming the contribution factor to the Fund is the next logical step.

The contribution factor is the percentage of interstate end-user revenues that telecommunication companies pay, ultimately passing on this cost to their consumers. This percentage changes quarterly based on the needs of the Universal Service programs. Through the years this percentage has witnessed unfettered growth. FCC reports indicate that in the past decade the factor has grown 2.3 times – from 6.7% in 2001 to 15.3% today. No other customer in the world pays the rates that American consumers pay. Therefore, if the Commission is serious about reform, it will now address the contribution factor to the Fund.

Thank you for your attention to my concerns, and I look forward to the Commission's prompt action on continued reform.

Sincerely,

Cliff Stearns

Chairman

Subcommittee on Oversight and Investigations

cc: Commissioner Michael Copps

Commissioner Robert McDowell

Commissioner Mignon Clyburn