

ROBERT J. WITTMAN  
1ST DISTRICT, VIRGINIA

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**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515-4601**

September 18, 2014

The Honorable Tom Wheeler  
Federal Communications Commission  
Chairman  
445 12th Street SW  
Washington, DC 20554

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Room

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Dear Chairman Wheeler:

In conversations with the local governments and constituents across our Districts, we have become increasingly aware of a potential action by the Federal Communication Commission (FCC) that will have a negative impact on the states we represent.

Specifically, we refer to the expansion of *FCC 13-113 Rates for Interstate Inmate Calling Services* to include capping inmate intrastate calling rates inclusive to an as of yet undetermined structure and the potential abolishment of associated revenue share.

While we appreciate the FCC's attempt to consider outside interests, we believe that all stakeholders involved in this discussion must share the Commission's objectives. It would be useful for the FCC to hear from the localities and residents on how this potential administrative rule may impact their communities. It is also our hope that in common dialogue and good faith we can establish policy decisions that truly speak to the needs of all citizens impacted and in doing so, help the FCC find a fair and equitable solution to its concerns.

We are concerned about the financial implications of the proposed rule change and the potential impact it may have on spending priorities of already financially restricted cities and counties in our Districts. As you may be aware, the financial impact of an intrastate call rate revenue share restriction proposed by *FCC 13-113* is estimated to be over \$13.5 million dollars a year just for Virginia's localities alone. This rule change comes at a time of major revenue short falls for many localities that have already had to force spending cuts of significant proportions. If the rule change is implemented, hard decisions must be made that will impact every citizen; law enforcement, correctional services, public education, social services and public health spending may have to be sacrificed should the change be permitted.

Second only to education, public safety forms the foundation of the social contract between local government and the citizens of that jurisdiction. Across our Districts there is grave concern that this rule may have a major adverse impact on law enforcements' ability to interdict and prosecute crime, inside and outside of the state's correctional facilities.

As many states like New Mexico, Alabama, and California are moving to address the FCC's concerns within their authority, we feel that our local governments can also work with the FCC to help develop policies that address the Commission's concerns in manners that also reflect the priorities and objectives of those jurisdictions.

To this point, we respectfully ask that the FCC consider the following suggestions as it considers the proposed rule change to restrict intrastate inmate call rates:

1. Refer to individual state utility commissions to establish policies and practices that address the concerns of the FCC; that reflect the policy priorities of the state or locality; and, most importantly, take into account the will of the governed;
2. Grace period implementation - If the Commission sees the need to proceed with the rule change, a grace period of 18 to 36 months is absolutely vital to prevent serious local economic dislocation. Similar federally mandated rules on localities typically have implementation periods that span years. Without a compelling governmental interest, of which none exist, there is no objective practical reason not to apply the same standard;
3. Cost recovery on incurred costs - As the FCC is considering allowing a narrowly defined application on incurred cost recovery allowances limited to the provision of a call exclusively, support for a more liberal definition that would include costs associated with crime interdiction and prosecution phone technologies would make sure that local law enforcement and state attorneys would continue to have access to these vital public safety tools. Incurred costs for system provision versus incurred costs for call provision;
4. Clarity and transparency - I respectfully ask the FCC to consider articulating a potential rule on the issue of revenue share or commission. It would be extremely beneficial for the FCC to establish a clear, concise and unambiguous public position on this issue for all interested parties to increase understanding, reduce animosity and promote cooperation.

We appreciate your full consideration of these concerns and recommendations. Should you have any further questions, please contact Congressman Wittman's office at 202-225-4261.

With kind regards, I am.

Sincerely,



Robert J. Wittman  
Member of Congress



Richard B. Nugent  
Member of Congress