FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, DC 20554

August 30, 2022

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Via Email: [cathy.carpino@att.com](mailto:cathy.carpino@att.com)

Joe Marx

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Via Email: [joseph.marx@att.com](mailto:joseph.marx@att.com)

Re: Localized, End-to-End Wireless Emergency Alert Performance Testing with Geo-Targeting Enabled

Dear Ms. Carpino and Mr. Marx:

Wireless Emergency Alerts (WEA) provide important and potentially life-saving information to the public in the event of a natural disaster or other critical situation. As a WEA provider, AT&T plays a key role in the alerting process, which is vital for emergency managers to help keep the public safe. Thank you for your voluntary participation in this important program. The development and successful implementation of WEA requires cooperation and collaboration between the Federal Communications Commission, the Federal Emergency Management Agency (FEMA), public safety officials, and the wireless industry.

AT&T supported the 2021 nationwide WEA test by submitting answers to questions from the Public Safety and Homeland Security Bureau (PSHSB) related to its performance of the test. The Commission conducted the 2021 nationwide WEA test through a first-of-its-kind partnership with 11 federal, state, and local emergency management agencies,[[1]](#footnote-2) and used a “State/Local WEA Test Alert” to assess WEA’s performance during a nationwide activation. PSHSB’s Report on the 2021 nationwide WEA test found that, on the whole, WEA performed reliably, but there was room for improvement.[[2]](#footnote-3) PSHSB recommended additional localized testing to confirm WEA’s demonstrated nationwide performance in local alerting jurisdictions.[[3]](#footnote-4) PSHSB also committed to conducting WEA tests in the future that evaluate WEA’s performance with enhanced WEA geo-targeting enabled and that address challenges that volunteer nationwide test survey respondents had with opting in to receive State/Local WEA Test Alerts.[[4]](#footnote-5)

Building upon this history of collaboration, PSHSB now seeks AT&T’s cooperation in evaluating WEA’s performance during WEA performance testing to be conducted by 42 alert originators in accordance with the schedule published in PSHSB’s 2022 WEA performance test waiver order.[[5]](#footnote-6)

These tests will be used to measure WEA’s end-to-end performance with enhanced WEA geo-targeting enabled. For each of these WEA tests, PSHSB requests that AT&T provide, in writing, responses to the following inquiries regarding the performance of AT&T’s network:

1. Did AT&T receive the test message and transmit it to its subscribers within the geo-targeted area?
2. At what time (to the closest millisecond, if available) did AT&T’s gateway/Cell Broadcast Entity receive the alert from FEMA’s Integrated Public Alert and Warning System (IPAWS)?
3. At what time (to the closest millisecond, if available) did AT&T transmit the alert to subscribers?
4. How much time (to the closest millisecond, if available) did AT&T’s network require to complete each of the following steps?
   1. For the gateway/Cell Broadcast Entity to process and send the alert to the Cell Broadcast Center.
   2. For the Cell Broadcast Center to process and send the alert to its Radio Network Controllers/Mobility Management Entities/Access and Mobility Function?
   3. For the Cell Radio Network Controllers/Mobility Management Entities to process and send the alert to its NodeBs/eNodeBs/gNBs/gNodeBs?
   4. For the NodeBs/eNodeBs to process and send the alert to AT&T’s subscribers?

What, if any, of the NodeBs/eNodeBs/gNBs/gNodeBs used to transmit these alerts were not capable of supporting enhanced WEA-geotargeting?

1. Describe any complications with alert processing or transmission that AT&T observed or became aware of on the WEA test days that may have delayed or prevented one or more of its subscribers from receiving the test alert.
2. Describe any steps that AT&T has taken or is taking to address any complications identified above, or any other complications that arose during the test.
3. Describe any other efforts that AT&T conducted to observe and evaluate WEA performance during the test, including any efforts to determine whether consumer handsets successfully displayed the alert.

**Please provide your responses, in writing, by September 30, 2022.** The Bureau asks that AT&T please respond via the FCC’s Electronic Comment Filing System (ECFS) in PS Dockets 22-160, 15-91, and 15-94.[[6]](#footnote-7) Comments may be filed electronically using the Internet by accessing ECFS: <http://apps.fcc.gov/ecfs/>. If you have any questions, please contact James Wiley, Deputy Chief of the Cybersecurity and Communications Reliability Division, at [James.Wiley@fcc.gov.](mailto:Erika.Olsen@fcc.gov)

Thank you for your continued efforts to ensure that the public receives life-saving WEA messages.

Sincerely,

Debra Jordan

Chief

Public Safety and Homeland Security Bureau

cc: Nicole McGinnis, Deputy Chief, Public Safety and Homeland Security Bureau

Austin Randazzo, Associate Chief, Public Safety and Homeland Security Bureau

Rochelle Cohen, Communications Director, Public Safety and Homeland Security Bureau

Erika Olsen, Acting Chief, Cybersecurity and Communications Reliability Division

James Wiley, Deputy Chief, Cybersecurity and Communications Reliability Division

David Kirschner, Attorney Advisor, Cybersecurity and Communications Reliability Division

1. FEMA; the National Weather Service; the Alabama Emergency Management Agency; Harris County (Texas) Office of Homeland Security & Emergency Management; City of Los Angeles (California) Emergency Management Department; New York City (New York) Emergency Management; Mendocino County (California) Office of Emergency Services; Ohio Emergency Management Agency; Oklahoma Department of Emergency Management and Homeland Security; City of Philadelphia (Pennsylvania) Office of Emergency Management; and the Utah Department of Public Safety. [↑](#footnote-ref-2)
2. PSHSB, *Report: August 11, 2021 Nationwide WEA Test, Wireless Emergency Alerts*, PS Docket No. 15-91, at 3 (2021), <https://docs.fcc.gov/public/attachments/DOC-378907A1.pdf>. [↑](#footnote-ref-3)
3. *See id.* at 25. [↑](#footnote-ref-4)
4. *See id*. [↑](#footnote-ref-5)
5. *Wireless Emergency Alert Performance Testing, Wireless Emergency Alerts, Amendments to Part 11 of the Commission’s Rules Regarding the Emergency Alert System*, PS Docket Nos. 22-160, 15-91, and 15-94, Order, DA No. 22-901, at Appx. A (PSHSB Aug. 30, 2022). [↑](#footnote-ref-6)
6. Parties wishing to file materials with a claim of confidentiality should follow the procedures set forth in Section 0.459 of the Commission’s rules. Casual claims of confidentiality are not accepted. Confidential submissions may not be filed via ECFS but rather should be filed with the Secretary’s Office following the procedures set forth in 47 CFR § 0.459. Redacted versions of confidential submissions may be filed via ECFS. Parties are advised that the FCC looks with disfavor on claims of confidentiality for entire documents. When a claim of confidentiality is made, a public, redacted version of the document should also be filed. *See*, Enforcement Bureau Reminds Public that Requests for Confidentiality Must Cover Oly Material Warranting Confidential Treatment Under the Commission’s Rules, Public Notice, DA 20-579 (June 18, 2020). [↑](#footnote-ref-7)