Before the Federal Communications Commission Washington, D.C. 20554

| In the Matter of |) | |
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| Amendment of Section 73.202(b), |) | MM Docket No.96-209 |
| Table of Allotments, |) | RM-8885 |
| FM Broadcast Stations. |) | |
| (Belview, Minnesota) |) | |

NOTICE OF PROPOSED RULE MAKING

Adopted: October 4, 1996 Released: October 11, 1996

Comment Date: December 2, 1996 Reply Date: December 17, 1996

By the Chief, Allocations Branch

- 1. Before the Commission for consideration is a petition for rule making filed by Harbor Broadcasting, Inc. ("Harbor"), proposing the allotment of Channel 290A to Belview, Minnesota, as that community's first local broadcast service. Harbor stated its intention to apply for the channel, if allotted to Belview.
- 2. In support of its request. Harbor has provided an engineering statement that indicates Channel 290A can be allotted to Belview. Harbor indicates that Belview has a population of 383 people and that the community is located in Redwood County. Belview is incorporated and has the normal indicia of a community including a post office and businesses.
- 3. Section 307(b) of the Communications Act of 1934, as amended, requires that the Commission allot channels "...among the several states and communities." The Commission has defined "communities" as geographically identifiable population groupings. Generally, if a community is incorporated or listed in the U.S. Census, that is sufficient to satisfy its status. Absent such recognizable community factors, the petitioner must present the Commission with sufficient information to demonstrate that such a place has social, economic, or cultural indicia to qualify it as a community for allotment purposes. See e.g., Oak Grove, FL, 5 FCC Rcd 3774 (1990); Hannibal, OH, 5 FCC Rcd 3315 (1990); and Statenville, GA, 5 FCC Rcd 2685 (1990). Although we do recognize that Belview is listed in the 1990 Census with a population of 383 people, has its own post office and zip code and is an incorporated community, we may find that a population grouping of 383 people does not constitute a community for allotment purposes where the community may be devoid of the customary factors associated with determining

ommunity status, such as a library, schools, shopping centers, churches, a newspaper and social or civic organizations. See e.g., Searles Valley, CA, 3 FCC Rcd 5221 (1988); see also Naples, FL, 41 RR 2d 1549 (1977). In past cases we have rejected claims of community status where a nexus has not been shown between the political, social and commercial organizations and the community in question. Therefore, Harbor is requested to present the Commission with specific information to demonstrate that Belview has the social, economic and governmental indicia to qualify it as a "community" for allotment purposes. See Gretna, Marianna, Quincy and Tallahassee, Florida, 6 FCC Rcd 633 (1991) and cases cited therein.

- 4. Channel 290A can be allotted to Belview, Minnesota, provided there is a site restriction 12.4 kilometers (7.7 miles) northeast of the community.² The site restriction will prevent a short spacing to Station KJOE, Channel 291C2, Slayton, Minnesota.
- 5. In view of the fact that the proposed allotment would provide a first local service to Belview, the Commission believes it would serve the public interest to solicit comments on the proposal to allot Channel 290A to Belview, Minnesota, in the event it is ultimately found to qualify as a community for allotment purposes. Therefore, we will seek comments on the proposed amendment to the FM Table of Allotments, Section 73.202(b) of the Commission's Rules, as follows:

| | <u>Channel No.</u> | | |
|--------------------|--------------------|-----------------|--|
| Community | <u>Present</u> | <u>Proposed</u> | |
| Belview, Minnesota | | 290A | |

- 5. The Commission's authority to institute rule making proceedings, showings required, cutoff procedures, and filing requirements are contained in the attached Appendix and are incorporated by reference herein. In particular, we note that a showing of continuing interest is required by paragraph 2 of the Appendix before a channel will be allotted.
- 6. Interested parties may file comments on or before **December 2, 1996**, and reply comments on or before **December 17, 1996**, and are advised to read the Appendix for the proper procedures. Comments should be filed with the Secretary, Federal Communications Commission, Washington, D. C., 20554. Additionally, a copy of such comments should be served on the petitioner, as follows:

Thomas Lijewski, President Harbor Broadcasting, Inc. 111 Marquette Avenue, No. 1501 Minneapolis, Minnesota 54401

¹ The 1980 Census attributes the community of Belview with a population of 438 people.

² The coordinates for Channel 290A at Belview are 44-42-08 and 95-14-46.

- 7. The Commission has determined that the relevant provisions of the Regulatory Flexibility Act of 1980 do not apply to rule making proceedings to amend the FM Table of Allotments, Section 73.202(b) of the Commission's Rules. See Certification that Sections 603 and 604 of the Regulatory Flexibility Act Do Not Apply to Rule Making to Amend Sections 73.202(b), 73.504 and 73.606(b) of the Commission's Rules, 46 FR 11549, February 9, 1981.
- 8. For further information concerning this proceeding contact Kathleen Scheuerle, Mass Media Bureau, (202) 418-2180. For purposes of this restricted notice and comment rule making proceeding, members of the public are advised that no ex parte presentations are permitted from the time the Commission adopts a Notice of Proposed Rule Making until the proceeding has been decided and such decision is no longer subject to reconsideration by the commission or review by any court. An ex parte presentation is not prohibited if specifically requested by the Commission or staff for the clarification or adduction of evidence or resolution of issues in the proceeding. However, any new written information elicited from such a request or a summary of any new oral information shall be served by the person making the presentation upon other parties to the proceeding unless the Commission specifically waives this service requirement. Any comment which has not been served on the petitioner constitutes an ex parte presentation and shall not be considered in the proceeding. Any reply comment which has not been served on the person(s) who filed the comment, to which the reply is directed, constitutes an ex parte presentation and shall not be considered in this proceeding.

FEDERAL COMMUNICATIONS COMMISSION

John A. Karousos Chief, Allocations Branch Policy and Rules Division Mass Media Bureau

APPENDIX

- 1. Pursuant to authority found in Sections 4(i), 5(c)(1), 303(g) and (r) and 307(b) of the Communications Act of 1934, as amended, and Sections 0.61, 0.204.(b) and 0.283 of the Commission's Rules, IT IS PROPOSED TO AMEND the FM Table of Allotments, Section 73.202(b) of the Commission's Rules and Regulations, as set forth in the Notice of Proposed Rule Making to which this Appendix is attached.
- 2. Showings Required. Comments are invited on the proposal(s) discussed in the Notice of Proposed Rule Making to which this Appendix is attached. Proponent(s) will be expected to answer whatever questions are presented in initial comments. The proponent of a proposed allotment is also expected to file comments even if it only resubmits or incorporates by reference its former pleadings. It should also restate its present intention to apply for the channel if it is allotted and, if authorized, to build a station promptly. Failure to file may lead to denial of the request.
- 3. <u>Cut-off Procedures</u>. The following procedures will govern the consideration of filings in this proceeding.
 - (a) Counterproposals advanced in this proceeding itself will be considered if advanced in initial comments, so that parties may comment on them in reply comments. They will not be considered if advanced in reply comments. (See Section 1.420(d) of the Commission's Rules).
 - (b) With respect to petitions for rule making which conflict with the proposal(s) in this Notice, they will be considered as comments in the proceeding, and Public Notice to this effect will be given as long as they are filed before the date for filing initial comments herein. If they are filed later than that, they will not be considered in connection with the decision in this docket.
 - (c) The filing of a counterproposal may lead the Commission to allot a different channel than was requested for any of the communities involved.
- 4. Comments and Reply Comments; Service. Pursuant to applicable procedures set out in Sections 1.415 and 1.420 of the Commission's Rules and Regulations, interested parties may file comments and reply comments on or before the dates set forth in the Notice of Proposed Rule Making to which this Appendix is attached. All submissions by parties to this proceeding or by persons acting on behalf of such parties, must be made in written comments reply comments, or other appropriate pleadings. Comments shall be served on the petitioner by the person filing the comments. Reply comments shall be served on the person(s) who filed comments to which the reply is directed. such comments and reply comments shall be accompanied by a certificate of service. (See Section 1.420(a), (b) and (c) of the Commission's

- Rules.) Comments should be filed with the Secretary, Federal communications Commission, Washington, D, C. 20554.
- 5. <u>Number of Copies</u>. In accordance with the provisions of Section 1.420 of the Commission's Rules and Regulations, an original and four copies of all comments, reply comments, pleadings, briefs, or other documents shall be furnished the Commission.
- 6. <u>Public Inspection of Filings.</u> All filings made in this proceeding will be available for examination by interested parties during regular business hours in the Commission's Public Reference Room at its headquarters, 1919 M Street, N.W., Washington, D. C.